

ANNUAL FINANCIAL REPORT

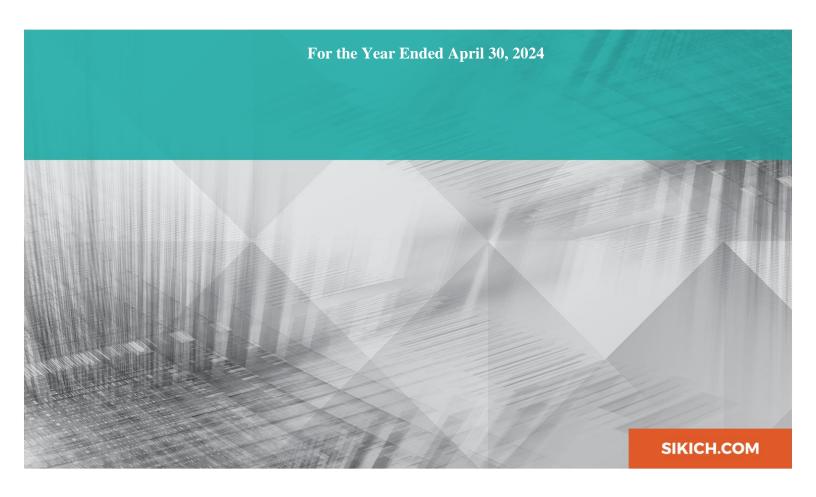


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#### INDEPENDENT AUDITOR'S REPORT

Members of the Board of Commissioners Lindenhurst Park District Lindenhurst, Illinois

# **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Lindenhurst Park District, Lindenhurst, Illinois (the District), as of and for the year ended April 30, 2024, and the related notes to financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Lindenhurst Park District, as of April 30, 2024, and the respective changes in modified cash basis financial position, thereof for the year then ended in accordance with the modified cash basis of accounting as described in Note 1d.

# **Basis of Accounting**

We draw attention to Note 1d of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

# **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1d; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

# **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
  Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing
  an opinion on the effectiveness of the District's internal control. Accordingly, no such
  opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

# Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

# Other Information

Management is responsible for other information included in the annual report. The other information comprises the management's discussion and analysis and supplemental data but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Sikich CPA LLC

Naperville, Illinois August 14, 2024

# GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

# Lindenhurst Park District Management's Discussion and Analysis April 30, 2024

The Lindenhurst Park District (the "District") Management's Discussion and Analysis is designed to: (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget) and (5) identify individual fund issues or concerns.

The Management's Discussion and Analysis (MD&A) is an element of the new reporting model adopted by the Governmental Accounting Standards Boards (GASB) in its Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

Since the MD&A is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the District's financial statements (beginning on page 4).

# **Financial Highlights**

- The District concluded the year with a positive total fund balance of \$1,783,741. Overall revenues for all funds this past year were \$2,832,532 and expenses were \$3,807,257.
- Total net position decreased from \$13,770,856 to \$12,854,011 over the course of the year.
- Property taxes levied and collected were \$1,684,166.
- Recreation Fund revenue increased over the past year resulting in revenues of \$1,221,293. Recreation expenditures were \$1,091,797.
- The District continues to have the ability to devote resources toward maintaining, improving and expanding its parks, playgrounds and facilities. During the year ended April 30, 2024, \$1,179,851 was spent on capital outlay for the District's infrastructure.
- The District's outstanding long-term debt is \$6,599,999 as of April 30, 2024.

#### **Overview of the Financial Statements**

Management's Discussion and Analysis introduces the District's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. The District also includes in this report additional information to supplement the basic financial statements.

#### **Government-wide Financial Statements**

The District's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Position*. This is the District-wide statement of net position presenting information that includes all of the District's assets and deferred outflows of resources and liabilities, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors such as diversification of the taxpayer base or the condition of the District's infrastructure in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities* that reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the District's distinct activities or functions on revenues provided by the District's taxpayers.

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by taxes and intergovernmental revenues, such as grants, from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. The District does not have any funds that would be considered business-type activities.

The government-wide financial statements are presented on pages 4-5 of this report.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of combining statements in a later section of this report.

Governmental funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

Budgetary comparison statements are included in the basic financial statements for the general fund and major special revenue funds. Budgetary comparison schedules for other special revenue funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the District's adopted annual appropriated budget.

The basic governmental fund financial statements are presented on pages 6 - 11 of this report.

#### **Notes to the Financial Statements**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 12 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain supplementary information. The supplementary information includes the computation of District's legal debt margin detail and assessed valuations. Supplementary information can be found on pages 43 – 45 of this report.

Major funds are reported in the basic financial statements as discussed. Combining and individual statements and schedules for non-major funds are presented in a subsequent section of this report beginning on page 31.

# **Government-wide Financial Analysis**

The District implemented the new financial reporting model used in this report beginning with the fiscal year ended April 30, 2005. Over time, as year-to-year financial information is accumulated on a consistent basis, changes in net position may be observed and used to discuss the changing financial position of the District as a whole.

The District's combined net position was \$12,854,011, which includes a \$11,100,319 investment in capital assets. The total revenues were \$2,832,532 while the total expenses were \$3,749,377, which included \$280,377 of interest on long-term debt.

# **Financial Analysis of the District's Funds**

#### **Governmental Funds**

As discussed, governmental funds are reported in the fund statements with a short-term inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$1,783,741.

The total ending fund balances of governmental funds shows an decrease of \$974,725 over the prior year.

#### **Major Governmental Funds**

The General, Recreation, Special Recreation, Debt Service, Social Security and Capital Projects funds are the major funds of the District.

The fund balance of the General Fund as of April 30, 2024 was \$669,684, an increase of \$1,815 from the prior year. The Recreation Fund's fund balance was \$833,254, an increase of \$129,496 from the prior year. The Special Recreation Fund balance was \$308,150, an increase of \$28,561 from the prior year. The Capital Project Fund's fund balance was \$(80,956), decreasing by \$1,078,304. The Debt Service's Fund balance was \$22,812 decreasing by \$47,943. The Social Security fund reported a deficit fund balance of \$18,159, a decrease of \$27,429 from the prior year.

# **General Fund Budgetary Highlights**

The General Fund is reported as a major fund, and accounts for the routine park operations of the District. Revenues in the General fund were \$814,440, which was \$42,628 over budget. Expenditures were \$812,625, which was (\$115,725) under budget. The net budget variance was \$158,353. The fund balance increased to \$669,684 at the end of the year from \$667,869 in the prior year.

# **Capital Asset and Debt Administration**

# **Capital Assets**

The District's investment in capital assets, net of accumulated depreciation for governmental activities as of April 30, 2024 was \$17,663,572. More information can be found on page 19 of the financial statements.

#### **Debt Administration**

As of April 30, 2024, the Park District has general obligation bond issues outstanding of \$3,856,000 and an Installment Agreement in the amount of \$2,713,276. The fund balance of the Debt Service Fund amounted to \$22,812 as of April 30, 2024. Additional information can be found on page 20 of the financial statements.

# **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was not aware of any existing circumstances that would adversely affect its financial health in the near future.

# **Contacting the District's Financial Management**

This financial report is designed to provide a general overview of the District's finances, comply with finance related laws and regulations and demonstrate the District's commitment to public accountability. If you have any questions about this report or would like to request additional information, please contact David Mohr, Jr., Executive Director at the Park District located at 2200 E. Grass Lake Road, Lindenhurst, IL 60046, 847-356-6011.



# STATEMENT OF NET POSITION - MODIFED CASH BASIS

	Governmental Activities
ASSETS	
Cash	\$ 1,753,692
Restricted cash	30,049
Capital assets not being depreciated	8,535,362
Capital assets being depreciated (net of	
accumulated depreciation)	9,128,210
Total assets	19,447,313
DEFERRED OUTFLOWS OF RESOURCES	
Unamortized loss on refunding	6,697
Total deferred outflows of resources	6,697
Total deferred outflows of resources	0,097
Total assets and deferred outflows of resources	19,454,010
LIABILITIES	
Noncurrent liabilities	
Due within one year	329,536
Due in more than one year	6,270,463
Total liabilities	6,599,999
DEFERRED INFLOWS OF RESOURCES	
None	
Total deferred inflows of resources	_
Total liabilities and deferred inflows of resources	6,599,999
NET POSITION	
Net investment in capital assets	11,100,319
Restricted for	2-,2-0-,2-0-,
Special recreation	308,150
Audit	1,382
Liability insurance	25,112
Retirement	22,462
Debt service	22,812
Unrestricted (deficit)	1,373,774
TOTAL NET POSITION	\$ 12,854,011

# STATEMENT OF ACTIVITIES - MODIFED CASH BASIS

				I	Progra	am Revenu	es		R	et (Expense) evenue and Changes in et Position
						perating		Capital		
			(	Charges	Gı	ants and		ants and	Go	vernmental
FUNCTIONS/PROGRAMS		Expenses	fo	r Services	Cor	tributions	Cont	tributions		Activities
GOVERNMENTAL ACTIVITIES										
Governmental Activities										
General	\$	668,245	\$	-	\$	-	\$	-	\$	(668,245)
Recreation		2,800,755		968,488		-		-		(1,832,267)
Interest		280,377		-		-		-		(280,377)
Total governmental activities		3,749,377		968,488		-		-		(2,780,889)
TOTAL GOVERNMENTAL ACTIVITIES	\$	3,749,377	\$	968,488	\$	-	\$	_	-	(2,780,889)
				eral Revenue	es					
			Tax	tes						
				operty						1,684,166
				estment inco	me					49,344
			Mis	scellaneous						130,534
				Total						1,864,044
	CHANGE IN NET POSITION							(916,845)		
	NET POSITION, MAY 1							13,770,856		
			NET	POSITION	N, AP	RIL 30			\$	12,854,011

# BALANCE SHEET - MODIFED CASH BASIS GOVERNMENTAL FUNDS

		General	Re	ecreation_
ASSETS				
Cash	\$	540,520	\$	833,254
Restricted cash		_		-
Due from other funds		129,164		-
TOTAL ASSETS	\$	669,684	\$	833,254
LIABILITIES AND FUND BALANCES				
LIABILITIES				
Due to other funds	\$	-	\$	
Total liabilities		-		
FUND BALANCES				
Restricted				
Special recreation Audit		-		-
Liability insurance		_		_
Retirement		_		_
Debt service		_		_
Unrestricted				
Assigned for recreation purposes		-		833,254
Unassigned (deficit)		669,684		
Total fund balances (deficit)		669,684		833,254
TOTAL LIABILITIES AND	φ.		Φ	000.074
FUND BALANCES	\$	669,684	\$	833,254

Special ecreation	Capital Projects	Debt Service	Social Security	Nonmajor vernmental Funds	Go	Total vernmental Funds
\$ 308,150	\$ - 30,049 -	\$ 22,812 - -	\$ - - -	\$ 48,956 - -	\$	1,753,692 30,049 129,164
\$ 308,150	\$ 30,049	\$ 22,812	\$ -	\$ 48,956	\$	1,912,905
\$ -	\$ 111,005	\$ -	\$ 18,159	\$ _	\$	129,164
_	111,005	_	18,159	_		129,164
308,150	- - - - - (80,956)	- - - 22,812 - - 22,812	- - - - (18,159)	1,382 25,112 22,462 - - - 48,956		308,150 1,382 25,112 22,462 22,812 833,254 570,569
\$ 308,150	\$ 30,049	\$	\$ -	\$ 48,956	\$	1,912,905

# RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS

FUND BALANCES OF GOVERNMENTAL FUNDS	\$	1 702 741
FUND BALANCES OF GOVERNMENTAL FUNDS	Ф	1,783,741
Amounts reported for governmental activities in the statement of net position are different because:		
Capital assets used in governmental activities are not financial		
resources and, therefore, are not reported in the governmental		
funds		17,663,572
Long-term liabilities are not due and payable in the current period		
and, therefore, are not reported in governmental funds		
General obligation bonds		(3,856,000)
Installment agreement		(2,713,276)
Unamortized premium on general obligation bonds		(30,723)
Unamortized loss on refunding		6,697
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$	12,854,011

# STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

	 General	R	Recreation
REVENUES			
Property taxes	\$ 765,476	\$	199,279
Charges for services	-		968,488
Investment income	43,484		-
Miscellaneous	 5,480		53,526
Total revenues	814,440		1,221,293
EXPENDITURES			
Current			
General government	481,780		-
Recreation	206,808		1,020,305
Capital outlay	24,037		21,492
Debt service			
Principal retirement	18,930		9,465
Interest and fiscal charges	 81,070		40,535
Total expenditures	812,625		1,091,797
EXCESS (DEFICIENCY) OF REVENUES			
OVER EXPENDITURES	1,815		129,496
OTHER FINANCING SOURCES (USES)			
Transfers in	-		-
Transfers (out)	-		
Total other financing sources (uses)	-		
NET CHANGE IN FUND BALANCES	1,815		129,496
FUND BALANCES, MAY 1	 667,869		703,758
FUND BALANCES (DEFICIT), APRIL 30	\$ 669,684	\$	833,254

Special ecreation	Capital Projects	Debt Service	Social Security	Nonmajor overnmental Funds	Go	Total overnmental Funds
\$ 140,037	\$ -	\$ 360,164 \$	49,807	\$ 169,403	\$	1,684,166
-	-	-	-	-		968,488
-	5,860	-	-	22.045		49,344
 -	39,483	-	-	32,045		130,534
140,037	45,343	360,164	49,807	201,448		2,832,532
-	-	-	77,236	109,229		668,245
104,217	-	-	-	73,140		1,404,470
7,259	1,127,063	-	-	-		1,179,851
-	8,329	235,000	-	-		271,724
 -	38,255	123,107	-	-		282,967
 111,476	1,173,647	358,107	77,236	182,369		3,807,257
28,561	(1,128,304)	2,057	(27.420)	19,079		(074 725)
 26,301	(1,120,304)	2,037	(27,429)	19,079		(974,725)
-	50,000	-	-	-		50,000
 -	-	(50,000)	-	-		(50,000)
 -	50,000	(50,000)	-	-		
28,561	(1,078,304)	(47,943)	(27,429)	19,079		(974,725)
279,589	997,348	 70,755	9,270	 29,877		2,758,466
\$ 308,150	\$ (80,956)	\$ 22,812 \$	(18,159)	\$ 48,956	\$	1,783,741

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCES TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$ (974,725)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlay as expenditures; however, they are capitalized and depreciated in the statement of activities	330,106
Depreciation on capital assets is reported as an expense in the statement of activities	(536,740)
Sales and disposals of capital assets are reported as proceeds from the sale of capital assets in governmental funds but as loss from sale or disposal on the statement of activities	(9,800)
Certain costs associated with the issuances of bonds are deferred and amortized over the life of the bonds on the statement of activities	2 041
Amortization net of current year premium on issuance Amortization net of current year loss on refunding	3,841 (1,251)
The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding in the statement of activities	271,724
CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ (916,845)

#### NOTES TO FINANCIAL STATEMENTS

April 30, 2024

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Lindenhurst Park District, Lindenhurst, Illinois (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)) except as described in Note 1d. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

# a. Reporting Entity

The District is a body corporate and politic established under Illinois Compiled Statutes (ILCS). The District operates under a Board-Manager form of government, providing recreation and other services to the residents of Lindenhurst, which include: recreation programs, park management, capital development and general administration. The District has a separately elected board. The District is considered to be a primary government as defined by GASB Statement No. 14 and No. 61, since it is legally separate and fiscally independent. The accompanying basic financial statements present the District only since the District does not have component units.

# b. Fund Accounting

The District uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories: governmental, proprietary and fiduciary. The District does not have any proprietary or fiduciary funds.

Governmental funds are used to account for all of a government's general activities, including the collection and disbursement of restricted, committed or assigned monies (special revenue funds), the funds restricted, committed or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds restricted for the servicing of governmental long-term debt (debt service funds). The General Fund (corporate) is used to account for all activities of the District not accounted for in some other fund.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. The effect of material interfund activity, other than interfund service transactions, has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on user fees and charges for support. The District does not report any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Contributions of land by developers under land/cash ordinances are reported as capital grants and contributions on the statement of activities.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those accounted for in another fund.

The Recreation Fund, a special revenue fund, is used to account for revenue and expenditures related to recreation programs funded by a tax levy and user fees.

The Special Recreation Fund, a special revenue fund, is used to account for revenues and expenditures related to special recreation programs.

The Capital Projects Fund is used to account for revenues and expenditures related to capital projects.

The Debt Service Fund is used to account for the accumulation of resources for and the payment of principal and interest on governmental activities long-term debt.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

c. Government-Wide and Fund Financial Statements (Continued)

The Social Security Fund, a special revenue fund, is used to account for revenues and expenditures related to social security taxes.

d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus (recording capital assets and capital related debt) and the modified cash basis of accounting, which is a basis of accounting other than GAAP. Revenues are recorded at the time of receipt by the District except grants. Grants are recognized as revenue when the qualifying expenditure has been incurred. Expenses are recorded when the funds are disbursed. Depreciation of capital assets has been shown on the government-wide financial statements. Accordingly, the financial statements are not intended to present financial position and changes in financial position in conformity with GAAP.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. Revenues are recorded at the time of receipt by the District except grants. Expenditures are recorded when the funds are disbursed.

#### e. Investments

Investments with maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with maturity greater than one year at time of purchase, if any, are stated at fair value. The District categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The District held no investments to measure at fair value at April 30, 2024.

# f. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., bike trails, paths and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$1,000, tangible in nature and have an estimated useful life in excess of one year. Such assets are reported at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

# f. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building	50
Park improvements	7-20
Furniture and equipment	5-20
Vehicles	8

# g. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### h. Property Taxes

The District's property taxes are required to be levied by ordinance. A certified copy of the levy ordinance must be filed with the county clerk no later than the last Tuesday in December of each year. Taxes are due and collectible one-half in June and one-half in September of the following year. Property taxes attach as an enforceable lien on property as of January 1. The County collects such taxes and remits them periodically. Property tax revenues are recognized when they are received.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### i. Net Position/Fund Balances

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the District.

Committed fund balance is constrained by formal actions of the District's Board of Commissioners, which is considered the District's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Commissioners. The Board of Commissioners would also take action to modify or rescind committed fund balance, if applicable.

Assigned fund balance represents amounts constrained by the District's intent to use them for a specific purpose. The authority to assign fund balance remains with the Board of Commissioners. Any residual fund balance in the General Fund is reported as unassigned. Deficit fund balances in other governmental funds are also reported as unassigned.

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the District considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the District's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital asset.

# j. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### k. Interfund Transactions

Reciprocal interfund service transactions are accounted for as revenues or expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers.

#### 1. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other fund" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans).

#### m. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### 2. DEPOSITS AND INVESTMENTS

ILCS and the District's investment policy authorize the District to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services and The Illinois Funds.

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 2. DEPOSITS AND INVESTMENTS (Continued)

It is the policy of the District to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the District and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity and yield.

# Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the District's deposits may not be returned to it. The District's investment policy requires pledging of collateral with a fair value of 110% of all bank balances in excess of federal depository insurance with the collateral held by a third party in the District's name.

#### Investments

Interest rate risk is the risk that change in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the District limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds.

The District limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and The Illinois Funds. The Illinois Funds is rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the District will not be able to recover the value of its investments that are in possession of an outside party. The Illinois Funds is not subject to custodial credit risk. The District's investment policy does not address custodial credit risk for investments.

Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy does not address concentration of credit risk.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 3. CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2024, was as follows:

	Beginning Balances	Increases	Decreases	Ending Balances
GOVERNMENTAL ACTIVITIES				
Capital assets not being depreciated  Land	\$ 8,535,362	\$ -	\$ -	\$ 8,535,362
Construction in progress	1,835,621	231,200	2,066,821	\$ 6,333,302
Total capital assets not being depreciated	10,370,983	231,200	2,066,821	8,535,362
Total capital assets not being depreciated	10,570,703	231,200	2,000,021	0,555,502
Capital assets being depreciated				
Building and building improvements	7,391,719	2,082,647	_	9,474,366
Park improvements	6,572,327	50,715	9,800	6,613,242
Furniture and equipment	2,411,154	32,365	´ -	2,443,519
Vehicles	260,129	-	_	260,129
Total capital assets being depreciated	16,635,329	2,165,727	9,800	18,791,256
Less accumulated depreciation for				
Building and building improvements	3,199,465	189,441	-	3,388,906
Park improvements	4,105,751	224,713	-	4,330,464
Furniture and equipment	1,627,077	102,739	-	1,729,816
Vehicles	194,013	19,847	_	213,860
Total accumulated depreciation	9,126,306	536,740	-	9,663,046
Total capital assets being depreciated, net	7,509,023	1,628,987	9,800	9,128,210
GOVERNMENTAL ACTIVITIES				
CAPITAL ASSETS, NET	\$ 17,880,006	\$ 1,860,187	\$ 2,076,621	\$ 17,663,572
Depreciation expense was charged to activities as follows:	functions/pro	grams of the	District's go	overnmental
GOVERNMENTAL ACTIVITIES Culture and recreation			9	5 536,740
TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES			<u> </u>	5 536,740

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 4. LONG-TERM DEBT

The following is a summary of changes in long-term debt for governmental activities for the year ended April 30, 2024:

	Fund Debt Retired By		Beginning Balances	Additions		Reductions			Ending Balances		Current Portion
GOVERNMENTAL ACTIVITIES General obligation bond Series 2017A	Dobt Samina	¢	2.521.000	¢		¢	225,000	¢	2 204 000	¢	241,000
Series 2017A Series 2017B	Debt Service Debt Service	\$	2,531,000 1,560,000	\$	-	\$	235,000	\$	2,296,000 1,560,000	\$	241,000
Installment agreement	Debt Service		2,750,000		-		36,724		2,713,276		88,536
Premium on bonds	N/A		34,564		-		3,841		30,723		
TOTAL GOVERNMENTAL ACTIVITIES		\$	6,875,564	\$	_	\$	275,565	\$	6,599,999	\$	329,536

\$3,795,000 General Obligation Limited Tax Park Bond, Series 2017A, dated June 22, 2017, due in annual installments of \$171,000 to \$326,000 on December 1, 2017, through December 1, 2032, with interest payable semiannually on June 1 and December 1 at 2.39%.

\$1,560,000 General Obligation Limited Tax Park Bond, Series 2017B, dated June 22, 2017, due in annual installments of \$295,000 to \$335,000 on December 1, 2032, through December 1, 2036, with interest payable semiannually on June 1 and December 1 at 4%.

\$2,750,000 installment agreement, dated June 16, 2022, due in semiannual installments of \$97,000 to \$142,673 on June 1, 2023 through June 1, 2037, with interest payable semiannually on June 1 and December 1 at 3.92%.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 4. LONG-TERM DEBT (Continued)

Debt Service to Maturity

The annual requirements to amortize to maturity serial debt outstanding as of April 30, 2024, are as follows:

Fiscal Year					
Ending	General Obl	General Obligation Bonds			
April 30,	Principal		Interest		
2025	\$ 241,000	\$	117,275		
2026	246,000		111,515		
2027	252,000		105,635		
2028	297,000		99,612		
2029	304,000		92,514		
2030	311,000		85,248		
2031	319,000		77,816		
2032	326,000		70,191		
2033	300,000		62,400		
2034	310,000		50,400		
2035	320,000		38,000		
2036	335,000		25,200		
2037	295,000		5,900		
TOTAL	\$ 3,856,000	\$	941,706		

The annual requirements to amortize to maturity installment agreement debt outstanding as of April 30, 2024, are as follows:

Fiscal Year				
Ending		Installment Agreement		
April 30,	P	rincipal	Interest	
2025	\$	88,536	\$	105,464
2026		92,039		101,961
2027		95,681		98,319
2028		191,708		93,638
2029		199,294		86,052
2030		207,180		78,166
2031		215,379		69,967
2032		223,901		61,445
2033		232,761		52,585
2034		241,971		43,375
2035		251,546		33,800
2036		261,500		23,846
2037		271,847		13,499
2038		139,933		2,742
TOTAL	\$	2,713,276	\$	864,859

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 5. INDIVIDUAL FUND DISCLOSURES

#### a. Interfund Receivables/Payables

	Due to Other Funds			Due from Other Funds		
General Social Security	\$	18,159	\$	129,164		
Capital Projects		111,005		-		
TOTAL	\$	129,164	\$	129,164		

The due to/from other funds in the above table relates to deficit cash balances. The amounts will be repaid within one year.

#### b. Deficit Fund Balances

As of April 30, 2024, the following funds had deficit fund balances:

	 Dencu	
Capital Projects Social Security	\$ 80,956 18,159	
•		

Deficit

#### 6. RISK MANAGEMENT

The District is a member of the Park District Risk Management Agency (PDRMA), a risk management pool of park and forest preserve districts and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials' and workers' compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. In the event losses exceeded the per occurrence self-insured and reinsurance limit, the District would be liable for the excess amount. PDRMA's Board of Directors evaluates the aggregate self-insured limit annually.

As a member of PDRMA, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body.

NOTES TO FINANCIAL STATEMENTS (Continued)

# **6.** RISK MANAGEMENT (Continued)

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, to cooperate with PDRMA, its claims administrator and attorneys in claims investigation and settlement and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

Since 97% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the member balances are adjusted annually as more recent loss information becomes available.

The District is a member of the PDRMA Health Program, a health insurance pool of park districts, special recreation associations and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$250,000. Members can choose to provide any combination of coverages available to their employees and pay premiums accordingly.

As a member of the PDRMA Health Program, the District is represented on the Health Program Council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and the PDRMA Health Program is governed by a contract and by laws that have been adopted by resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

Complete financial statements for PDRMA can be obtained from the PDRMA's administration offices at 2033 Burlington Avenue, Lisle, Illinois 60532.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. RETIREMENT FUND COMMITMENTS

# Illinois Municipal Retirement Fund

The District's defined benefit pension plan, Illinois Municipal Retirement Fund (IMRF), provides retirement, disability, annual cost of living adjustments and death benefits to plan members and beneficiaries. IMRF is an agent multiple-employer pension plan that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole but not by individual employer.

That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at www.imrf.org.

#### Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

#### Plan Membership

At December 31, 2023 (most recent information available), IMRF membership consisted of:

Inactive employees or their beneficiaries	
currently receiving benefits	10
Inactive employees entitled to but not yet	
receiving benefits	19
Active employees	12
TOTAL	41

NOTES TO FINANCIAL STATEMENTS (Continued)

# 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

#### **Contributions**

Participating members are required to contribute 4.50% of their annual covered salary to IMRF. The District is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the fiscal year ended April 30, 2024, was 14.53% of covered payroll.

#### **Actuarial Assumptions**

The District's net pension liability was measured as of December 31, 2023 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

NOTES TO FINANCIAL STATEMENTS (Continued)

# 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Actuarial Assumptions (Continued)

Actuarial valuation date December 31, 2023

Actuarial cost method Entry-age normal

Assumptions

Price inflation 2.25%

Salary increases 2.85% to 13.75%

Interest rate 7.25%

Cost of living adjustments 3.00%

Asset valuation method Fair value

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 108.0%) and Female (adjusted 106.4%) tables and future mortality improvements were projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables and future mortality improvements were projected using scale MP-2021. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (bot unadjusted) tables and future mortality improvements were projected using scale MP-2021.

#### Discount Rate

The discount rate used to measure the total pension liability at December 31, 2023 was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the District's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Changes in the Net Pension Liability

		(a)		(b)		(a) - (b)	
	Total		Plan			Net	
	Pension		Fiduciary		Pension		
	Liability		Net Position			Liability	
BALANCES AT							
JANUARY 1, 2023	\$	3,665,291	\$	2,827,117	\$	838,174	
Changes for the named							
Changes for the period		50.722				50.722	
Service cost		59,733		-		59,733	
Interest		263,430		-		263,430	
Difference between expected							
and actual experience		84,118		_		84,118	
Changes in assumptions		7,709		_		7,709	
Employer contributions		, <u> </u>		108,553		(108,553)	
Employee contributions		_		32,917		(32,917)	
Net investment income		_		300,742		(300,742)	
Benefit payments and refunds		(123,271)		(123,271)		-	
Other (net transfer)				86,465		(86,465)	
Net changes		291,719		405,406		(113,687)	
BALANCES AT							
DECEMBER 31, 2023	\$	3,957,010	\$	3,232,523	\$	724,487	
,						· · · · · · · · · · · · · · · · · · ·	

There were changes to assumptions related to mortality rates and other demographic assumptions as of December 31, 2023.

#### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended April 30, 2024, the District recognized pension income of \$1,374. At April 30, 2024, the District reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	Deferred			Deferred	
	Οι	itflows of	Iı	nflows of	
	R	esources	Resources		
Difference between expected and actual experience	\$	46,732	\$	19,901	
Changes in assumption		4,283		5,964	
Net difference between projected and actual earnings					
on pension plan investments		148,773		-	
Contributions subsequent to measurement date		25,270			
TOTAL	\$	225,058	\$	25,865	

\$25,270 reported as deferred outflows of pensions result from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending April 30, 2025. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending April 30,	
2025	\$ 34,259
2026	60,088
2027	97,974
2028	(18,398)
2029	-
Thereafter	<u>-</u>
TOTAL	\$ 173,923

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

The net pension liability, deferred outflows of resources and deferred inflows of resources are not reported on the District's financial statements as the District reports on the modified cash basis of accounting as discussed in Note 1d.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability to changes in the discount rate. The table below presents the net pension liability of the District calculated using the discount rate of 7.25% as well as what the District's net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

	1'	1% Decrease (6.25%)		scount Rate (7.25%)	1% Increase (8.25%)		
Net pension liability		1,314,019	\$	724,487	\$	257,496	

#### 8. OTHER POSTEMPLOYMENT BENEFITS

#### a. Plan Description

In addition to providing the pension benefits described, the District provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by the District and can be amended by the District through its personnel manual. The plan does not issue a separate report. The activity of the plan is reported in the District's governmental activities.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### b. Benefits Provided

The District provides postemployment health care benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under the District's retirement plan or meet COBRA requirements. All health care benefits are provided through the District's health insurance plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Eligibility in District sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits. Retirees pay the full premium to continue in the plan; however, the premium is a blended premium, not an age adjusted premium, which creates an implicit benefit as defined by GASB Statement No. 75.

#### c. Total OPEB Liability

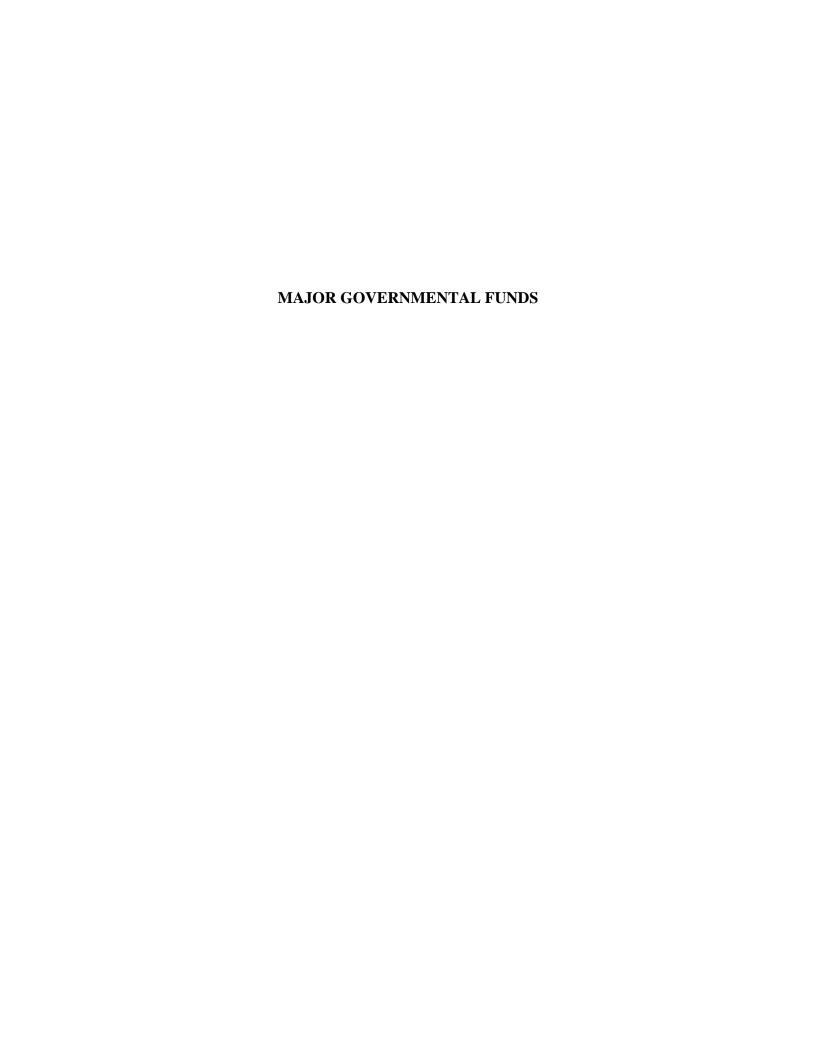
Based on the size of the District, the number of active plan members, the lack of any retirees participating in the plan and comparison of actuarial valuations for similar entities with similar benefits, the District's total OPEB liability as of April 30, 2024, is immaterial and, therefore, not recorded by the District and no further disclosure is deemed necessary.

### 9. JOINT GOVERNED ORGANIZATION - WARREN SPECIAL RECREATION ASSOCIATION

The District is a member of the Warren Special Recreation Association (WSRA), which is an association of four area park districts and a township, that provides recreation programs and other activities for handicapped and impaired individuals. Each member contributes based on their equalized assessed valuation on a yearly basis. The District contributed \$98,340 to WSRA during the current fiscal year.

WSRA's Board of Directors consists of one member from each participating district. The Board of Directors is the governing body of WSRA and is responsible for establishing all major policies and changes therein and for approving all budgets, capital outlay, programming and master plans. The District is not financially accountable for the activities of WSRA and, accordingly, WSRA has not been included in the accompanying financial statements. The financial statements of WSRA may be obtained from the WSRA administrative offices at 100 S. Greenleaf Street, Gurnee, Illinois.

### COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES



# SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL GENERAL FUND

	Original and Final Appropriations		Original and Final Budget		Actual		Variance ver (Under) Budget
REVENUES							
Property taxes	\$	949,140	\$ 759,312	\$	765,476	\$	6,164
Investment income		6,250	5,000		43,484		38,484
Miscellaneous		9,375	7,500		5,480		(2,020)
Total revenues		964,765	771,812		814,440		42,628
EXPENDITURES							
Current							
General government							
Salaries		449,281	359,425		387,310		27,885
Health insurance		45,000	36,000		30,266		(5,734)
Property insurance		18,750	15,000		9,405		(5,595)
Telephone		54,531	43,625		3,681		(39,944)
Conferences and dues		7,500	6,000		4,404		(1,596)
Legal services		12,813	10,250		1,128		(9,122)
Postage		625	500		616		116
Printing and advertising		3,438	2,750		3,401		651
General		62,813	50,250		41,569		(8,681)
Recreation							
Park services		243,189	194,550		206,808		12,258
Capital outlay		137,500	110,000		24,037		(85,963)
Debt service							
Principal retirement		20,000	18,930		18,930		-
Interest and fiscal charges		105,000	81,070		81,070		
Total expenditures		1,160,440	928,350		812,625		(115,725)
NET CHANGE IN FUND BALANCE	\$	(195,675)	\$ (156,538)		1,815	\$	158,353
FUND BALANCE, MAY 1					667,869	•	
FUND BALANCE, APRIL 30				\$	669,684	:	

## SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL RECREATION FUND

	8	Original and Final propriations	Original and Final Budget		Actual		Variance ver (Under) Budget
REVENUES							
Property taxes	\$	250,000	\$ 200,000	\$	199,279	\$	(721)
Charges for services		1,078,750	863,000		968,488		105,488
Miscellaneous		115,625	92,500		53,526		(38,974)
Total revenues		1,444,375	1,155,500		1,221,293		65,793
EXPENDITURES							
Current							
Recreation							
Salaries		883,875	707,100		718,511		11,411
Contractual services		142,957	114,365		117,087		2,722
Operating expenses		60,439	48,350		71,430		23,080
Program supplies		64,375	51,500		48,966		(2,534)
Printing and advertising		9,688	7,750		7,824		74
Health insurance		40,000	32,000		40,026		8,026
Education, conferences and mileage		6,563	5,250		5,590		340
Special events		24,375	19,500		10,871		(8,629)
Capital outlay		208,250	166,600		21,492		(145,108)
Debt service							
Principal retirement		10,000	9,465		9,465		-
Interest and fiscal charges		52,500	40,535		40,535		
Total expenditures		1,503,022	1,202,415		1,091,797		(110,618)
NET CHANGE IN FUND BALANCE	\$	(58,647)	\$ (46,915)	:	129,496	\$	176,411
FUND BALANCE, MAY 1					703,758	-	
FUND BALANCE, APRIL 30				\$	833,254	<b>:</b>	

## SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL SPECIAL RECREATION FUND

	Original and Final Appropriations		Original and Final Budget		Actual			Variance ver (Under) Budget
REVENUES								
Property taxes	\$	175,679	\$	140,543	\$	140,037	\$	(506)
Total revenues		175,679		140,543		140,037		(506)
EXPENDITURES Current								
Special recreation		144,259		115,407		104,217		(11,190)
Capital outlay		62,500		50,000		7,259		(42,741)
Total expenditures		206,759		165,407		111,476		(53,931)
NET CHANGE IN FUND BALANCE	\$	(31,080)	\$	(24,864)		28,561	\$	53,425
FUND BALANCE, MAY 1						279,589	<u>.</u>	
FUND BALANCE, APRIL 30				:	\$	308,150	Ī	

#### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

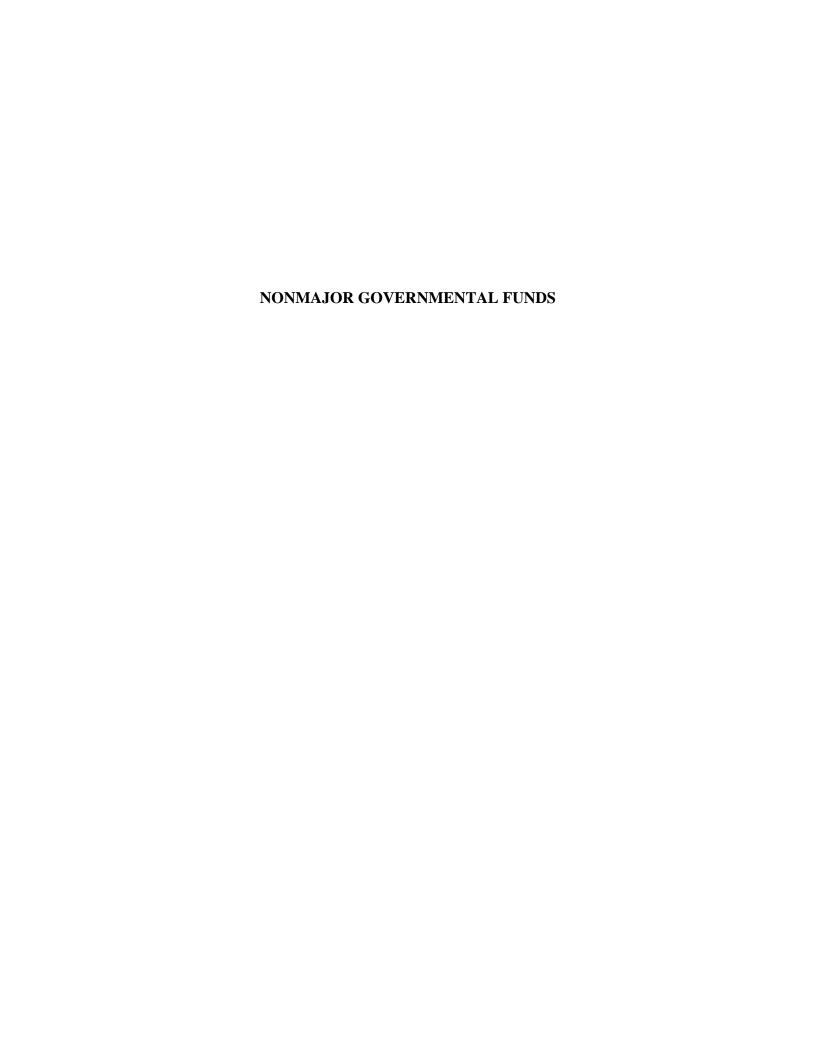
	Original and Final Appropriations		Original and Final Budget		Actual		Variance ver (Under) Budget
REVENUES							
Investment income	\$		\$ 150	\$	5,860	\$	5,710
Other income	_	113,111	90,489		39,483		(51,006)
Total revenues		113,299	90,639		45,343		(45,296)
EXPENDITURES							
Capital outlay		62,500	50,000		1,127,063		1,077,063
Debt service							
Principal retirement		-	-		8,329		8,329
Interest and fiscal charges		-	-		38,255		38,255
Total expenditures		62,500	50,000		1,173,647		1,123,647
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		50,799	40,639		(1,128,304)		(1,168,943)
OTHER FINANCING SOURCES (USES) Transfers in		-	-		50,000		50,000
Total other financing sources (uses)		-	-		50,000		50,000
NET CHANGE IN FUND BALANCE	\$	50,799	\$ 40,639	=	(1,078,304)	\$	(1,118,943)
FUND BALANCE, MAY 1					997,348		
FUND BALANCE (DEFICIT), APRIL 30				\$	(80,956)		

## SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL DEBT SERVICE FUND

	Original and Final Appropriations		Original and Final Budget		Actual		Ove	Tariance er (Under) Budget
REVENUES								
Property taxes	\$	446,705	\$	357,364	\$	360,164	\$	2,800
Total revenues		446,705		357,364		360,164		2,800
EXPENDITURES								
Debt service		165 455		122.264		225,000		102 (26
Principal retirement		165,455		132,364		235,000		102,636
Interest and fiscal charges		281,250		225,000		123,107		(101,893)
Total expenditures		446,705		357,364		358,107		743
EXCESS (DEFICIENCY) OF REVENUES OVER EXPENDITURES		-		-		2,057		2,057
OTHER FINANCING SOURCES (USES) Transfers (out)		-		(50,000)		(50,000)		
Total other financing sources (uses)		-		(50,000)		(50,000)		
NET CHANGE IN FUND BALANCE	\$	-	\$	(50,000)	•	(47,943)	\$	2,057
FUND BALANCE, MAY 1						70,755		
FUND BALANCE, APRIL 30					\$	22,812		

#### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL SOCIAL SECURITY FUND

	Original and Final Appropriations		Original and Final Budget		Actual			Variance ver (Under) Budget
REVENUES								
Property taxes	\$	62,500	\$	50,000	\$	49,807	\$	(193)
Total revenues		62,500		50,000		49,807		(193)
EXPENDITURES  Current  General government								
Social Security	1	87,500		70,000		77,236		7,236
Total expenditures		87,500		70,000		77,236		7,236
NET CHANGE IN FUND BALANCE	\$	(25,000)	\$	(20,000)		(27,429)	\$	(7,429)
FUND BALANCE, MAY 1				-		9,270		
FUND BALANCE (DEFICIT), APRIL 30					\$	(18,159)	l	



#### COMBINING BALANCE SHEET - MODIFED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS

		Š						
	Liability Insurance		Illinois Municipal Retirement			Audit		Total
ASSETS								
Cash	\$	25,112	\$	22,462	\$	1,382	\$	48,956
TOTAL ASSETS	\$	25,112	\$	22,462	\$	1,382	\$	48,956
LIABILITIES AND FUND BALANCES								
LIABILITIES	ф		Ф		Ф		ф	
None	\$	-	\$	-	\$	-	\$	
Total liabilities		-		-		-		
FUND BALANCES Restricted								
Audit		-		-		1,382		1,382
Liability insurance		25,112		-		-		25,112
Retirement		-		22,462		-		22,462
Total fund balances		25,112		22,462		1,382		48,956
TOTAL LIABILITIES AND FUND BALANCES	\$	25,112	\$	22,462	\$	1,382	\$	48,956

# COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCES - MODIFED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS

		S					
	Liability Insurance		Illinois Municipal Retirement		Audit		Total
REVENUES							
Property taxes	\$	39,861	\$	114,586	\$	14,956 \$	169,403
Miscellaneous		32,045		=		-	32,045
Total revenues		71,906		114,586		14,956	201,448
EXPENDITURES							
General government		68,286		28,443		12,500	109,229
Recreation		-		73,140		-	73,140
Total expenditures		68,286		101,583		12,500	182,369
NET CHANGE IN FUND BALANCES		3,620		13,003		2,456	19,079
FUND BALANCES (DEFICIT), MAY 1		21,492		9,459		(1,074)	29,877
FUND BALANCES, APRIL 30	\$	25,112	\$	22,462	\$	1,382 \$	48,956

#### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL LIABILITY INSURANCE FUND

	Original and Final Appropriations		Original and Final Budget		Actual	Variance Over (Under) Budget		
REVENUES								
Property taxes	\$	50,000	\$ 40,000	\$	39,861	\$	(139)	
Miscellaneous		4,375	3,500		32,045		28,545	
Total revenues		54,375	43,500		71,906		28,406	
EXPENDITURES								
Current								
General government								
Salaries		14,375	11,500		10,548		(952)	
Contractual services		9,375	7,500		10,127		2,627	
General liability		18,750	15,000		12,921		(2,079)	
SRA membership fees		2,500	2,000		1,367		(633)	
Safety related capital outlay		6,250	5,000		33,323		28,323	
Total expenditures		51,250	41,000		68,286		27,286	
NET CHANGE IN FUND BALANCE	\$	3,125	\$ 2,500	:	3,620	\$	1,120	
FUND BALANCE, MAY 1					21,492			
FUND BALANCE, APRIL 30				\$	25,112	ī		

# SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL ILLINOIS MUNICIPAL RETIREMENT FUND

	aı	Original nd Final ropriations	Original and Final Budget	Actual		Variance ver (Under) Budget
REVENUES						
Property taxes	\$	143,750	\$ 115,000	\$ 114,586	\$	(414)
Total revenues		143,750	115,000	114,586		(414)
EXPENDITURES Current						
General government IMRF		36,750	29,400	28,443		(957)
Recreation IMRF		94,500	75,600	73,140		(2,460)
Total expenditures		131,250	105,000	101,583		(3,417)
NET CHANGE IN FUND BALANCE	\$	12,500	\$ 10,000	13,003	\$	3,003
FUND BALANCE, MAY 1				9,459	_	
FUND BALANCE, APRIL 30				\$ 22,462	:	

# SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL AUDIT FUND

	Original and Final Appropriations		Original and Final Budget		Actual		Variance Over (Under) Budget	
REVENUES								
Property taxes	\$	18,750	\$	15,000	\$	14,956	\$	(44)
Total revenues		18,750		15,000		14,956		(44)
EXPENDITURES Current General government								
Audit service		15,000		12,000		12,500		500
Total expenditures		15,000		12,000		12,500		500
NET CHANGE IN FUND BALANCE	\$	3,750	\$	3,000		2,456	\$	(544)
FUND BALANCE (DEFICIT), MAY 1						(1,074)		
FUND BALANCE, APRIL 30					\$	1,382		

#### NOTES TO SUPPLEMENTARY INFORMATION

April 30, 2024

#### **BUDGETS**

#### **Budgetary Data**

The Board of Commissioners followed these procedures in establishing the budgetary data reflected in the financial statements. Prior to August 1 the Director submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing May 1. The operating budget includes proposed expenditures and the means for financing. The budgetary operations of the District are governed by appropriation laws detailed in the Illinois Park District Code. Notice is given, and public meetings are conducted to obtain taxpayer comments. The Board of Commissions may add to, subtract from, or change appropriations, but may not change the form of the budget. Prior to the end of the first quarter of each fiscal year, the budget is legally enacted through the passage of an annual combined budget and appropriation ordinance.

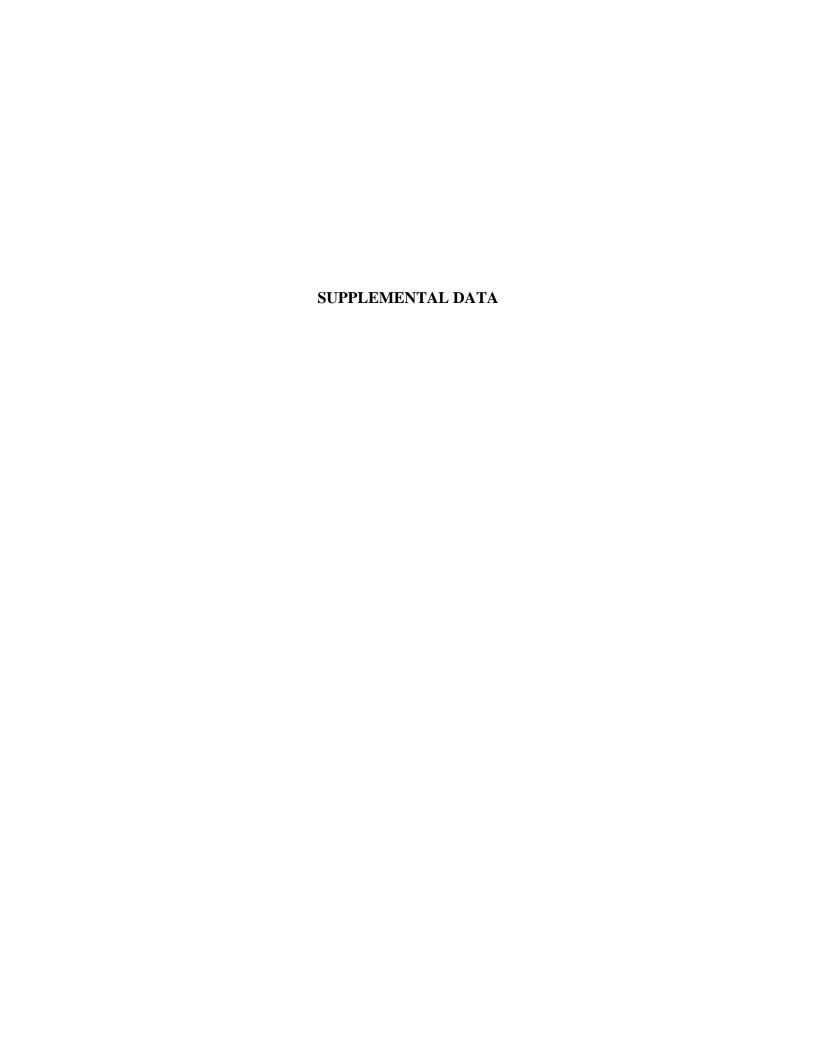
Budgets for the Governmental Funds of the District are legally adopted on a basis consistent with the modified cash basis of accounting. Expenditures may not legally exceed appropriations at the fund level. Any expenditures in excess of the legally adopted appropriation must be approved by the Board of Commissions through a supplemental appropriation. No supplemental appropriations were made during fiscal year 2024.

After the first six months of any fiscal year, the Board of Commissions may, by a two-thirds vote, amend the initially approved appropriation ordinance. Unused appropriations lapse at the end of the fiscal year.

Management can make transfers between individual expenditure categories of a fund (i.e., services, utilities, etc.) for up to 10% of the budgeted amount. However, Board of Commissioners approval is required in order for management to make transfers between different funds.

The following funds had expenditures exceeding the appropriation for the year ended April 30, 2024:

	Actual			
Fund	Expenditures	Appropriation		
	Φ (0.20)	ф. <b>51.25</b> 0		
Liability Insurance	\$ 68,286	\$ 51,250		
Capital Projects	1,173,647	62,500		



#### ASSESSED VALUATIONS, EXTENSIONS, COLLECTIONS AND TAX RATES

Last Ten Levy Years

		2023		2022		2021		2020
ASSESSED VALUATIONS	\$	417,432,094	\$	391,491,366	\$	363,103,606	\$	353,206,105
TAX RATES								
General Corporate Fund		0.199		0.194		0.197		0.198
Recreation Fund		0.036		0.051		0.053		0.053
Audit Fund		0.004		0.004		0.003		0.003
Recreation For Handicap		0.034		0.036		0.039		0.040
IMRF Fund		0.028		0.029		0.029		0.031
Social Security Fund		0.021		0.013		0.017		0.017
Insurance Fund		0.001		0.010		0.011		0.011
Park Bonds		0.087		0.092		0.099		0.102
TOTALS		0.410		0.429		0.448		0.455
TAX EXTENSIONS								
General Corporate Fund	\$	830,452	\$	759,313	\$	714,519	\$	697,974
Recreation Fund	_	150,000	_	200,001	_	191,733	_	187,386
Audit Fund		15,003		15,002		11,002		10,497
Recreation For Handicap		141,251		140,545		140,543		140,541
IMRF Fund		115,003		115,001		105,002		110,003
Social Security Fund		88,170		50,001		60,003		60,003
Insurance Fund		50,000		40,003		41,002		40,001
Park Bonds		361,859		361,472		360,940		361,298
TOTALS	\$	1,751,738	\$	1,681,338	\$	1,624,744	\$	1,607,703
COLLECTIONS								
General Corporate Fund	\$	_	\$	765,476	\$	715,425	\$	695,896
Recreation Fund	Ψ	_	Ψ	199,279	ψ	190,587	Ψ	186,828
Audit Fund		_		14,956		10,936		10,466
Recreation For Handicap		_		140,037		139,702		140,122
IMRF Fund		_		114,586		104,374		109,675
Social Security Fund		_		49,807		59,644		59,824
Insurance Fund		-		39,861		40,757		39,881
Park Bonds		-		360,164		358,779		360,222
TOTALS	\$	-	\$	1,684,166	\$	1,620,204	\$	1,602,914
PERCENTAGE OF TAXES								
COLLECTED TO EXTENSION		0.00%		100.17%		99.72%		99.70%

	2019		2018		2017		2016		2015		2014
\$	351,350,435	\$	338,780,169	\$	331,070,443	\$	326,083,215	\$	307,501,535	\$	295,816,375
	0.197		0.197		0.196		0.181		0.192		0.189
	0.050		0.053		0.055		0.078		0.082		0.081
	0.002		0.002		0.003		0.002		0.002		0.000
	0.040		0.040		0.040		0.040		0.040		0.040
	0.030		0.026		0.026		0.021		0.021		0.032
	0.017		0.018		0.018		0.017		0.018		0.018
	0.011		0.017		0.013		0.011		0.011		0.014
	0.103		0.106		0.109		0.108		0.112		0.036
	0.450		0.459		0.460		0.458		0.478		0.410
\$	691,753	\$	665,883	\$	650,001	\$	590,002	\$	589,284	\$	559,297
Ψ	175,531	Ψ	180,604	Ψ	182,158	Ψ	255,000	Ψ	252,634	Ψ	239,389
	7,501		7,501		10,253		5,002		4,834		237,367
	140,540		135,512		132,428		130,433		123,001		118,327
	107,039		87,039		87,038		66,951		65,000		95,002
	60,049		60,049		60,046		54,502		54,000		53,300
	38,382		58,382		42,834		37,275		35,000		40,000
	361,533		360,615		360,585		353,500		344,128		106,251
\$	1,582,328	\$	1,555,585	\$	1,525,343	\$	1,492,665	\$	1,467,881	\$	1,211,566
Ψ	1,302,320	Ψ	1,555,505	Ψ	1,323,313	Ψ	1,172,003	Ψ	1,107,001	Ψ	1,211,500
Φ	600 744	Ф	CC4 002	Ф	C 40, 400	Φ	500 270	ф	500 212	Ф	550.160
\$	688,744	\$	664,982	\$	648,480	\$	589,379	\$	588,312	\$	558,160
	174,768		180,360		181,731		254,731		252,218		238,902
	7,469		7,490		10,229		4,997		4,826		110.006
	139,929 106,573		135,329 86,922		132,118 86,834		130,295 66,881		122,798 64,892		118,086
	,										94,808
	59,788		59,968		59,905		54,444		53,911		53,192
	38,215		58,303		42,733		37,235		34,942		39,919
	359,984		360,127		359,740		353,126		343,561		106,035
\$	1,575,470	\$	1,553,481	\$	1,521,770	\$	1,491,088	\$	1,465,460	\$	1,209,102
	99.57%		99.86%		99.77%		99.89%		99.84%		99.80%

#### COMPUTATION OF LEGAL DEBT MARGIN

For the Year Ended April 30, 2024

ASSESSED VALUATION - 2023	\$ 417,432,094
STATUTORY DEBT LIMITATION 2.875% of assessed valuation	\$ 12,001,173
GENERAL OBLIGATION DEBT General Obligation Bonds	3,856,000
Total applicable debt	3,856,000
LEGAL DEBT MARGIN	\$ 8,145,173

Note: Debt limit as established by Illinois statues in 2.875% of assessed valuation, unless increased by referendum to not more than 5.75%.