

ANNUAL FINANCIAL REPORT



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#### INDEPENDENT AUDITOR'S REPORT

Members of the Board of Commissioners Lindenhurst Park District Lindenhurst, Illinois

#### **Report on the Audit of the Financial Statements**

#### **Opinions**

We have audited the accompanying modified cash basis financial statements of the governmental activities, each major fund and the aggregate remaining fund information of the Lindenhurst Park District, Lindenhurst, Illinois (the District), as of and for the year ended April 30, 2022, and the related notes to financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

In our opinion, based on our audit, the financial statements referred to above present fairly, in all material respects, the respective modified cash basis financial position of the governmental activities, each major fund and the aggregate remaining fund information of the Lindenhurst Park District, as of April 30, 2022 and the respective changes in modified cash basis financial position, thereof for the year then ended in accordance with the modified cash basis of accounting as described in Note 1d.

#### **Basis of Accounting**

We draw attention to Note 1d of the financial statements, which describes the basis of accounting. The financial statements are prepared on the modified cash basis of accounting, which is a basis of accounting other than accounting principles generally accepted in the United States of America. Our opinions are not modified with respect to that matter.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under these standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with the modified cash basis of accounting described in Note 1d; this includes determining that the modified cash basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to error or fraud.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for 12 months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### **Auditor's Responsibilities for the Audit of the Financial Statements**

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether
  due to fraud or error, and design and perform audit procedures responsive to those risks.
   Such procedures include examining, on a test basis, evidence regarding the amounts and
  disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

#### **Other Matters**

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's basic financial statements. The combining and individual fund financial statements and schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements. The combining and individual fund financial statements and schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements.

The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### Other Information

Management is responsible for other information included in the annual report. The other information comprises the management's discussion and analysis and supplemental data but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Sikich LLP

Naperville, Illinois September 1, 2022

# GENERAL PURPOSE EXTERNAL FINANCIAL STATEMENTS

# Lindenhurst Park District Management's Discussion and Analysis April 30, 2022

The Lindenhurst Park District (the "District") Management's Discussion and Analysis is designed to: (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the District's financial activity, (3) identify changes in the District's financial position (its ability to address the next and subsequent year challenges), (4) identify any material deviations from the financial plan (the approved budget) and (5) identify individual fund issues or concerns.

The Management's Discussion and Analysis (MD&A) is an element of the new reporting model adopted by the Governmental Accounting Standards Boards (GASB) in its Statement No. 34 Basic Financial Statements – and Management's Discussion and Analysis – for State and Local Governments issued June 1999. Certain comparative information between the current year and the prior year is required to be presented in the MD&A.

Since the MD&A is designed to focus on the current year's activities, resulting changes and currently known facts, please read it in conjunction with the District's financial statements (beginning on page 4).

#### **Financial Highlights**

- The District concluded the year with a positive total fund balance of \$1,205,410. Overall revenues for all funds this past year were \$2,639,011 and expenses were 2,308,562.
- Total net assets increased from \$13,240,258 to \$13,341,116 over the course of the year.
- Property taxes levied and collected were \$1,602,914.
- Recreation Fund revenue increased over the past year resulting in revenues of \$1,050,861. Recreation expenditures were \$849,215.
- The District continues to have the ability to devote resources toward maintaining, improving and expanding its parks, playgrounds and facilities. During the year ended April 30, 2022, \$97,177 was spent on capital outlay for the District's infrastructure.
- The District's outstanding long-term debt is \$4,320,000 as of April 30, 2022.

#### **Overview of the Financial Statements**

Management's Discussion and Analysis introduces the District's basic financial statements. The basic financial statements include: (1) government-wide financial statements, (2) fund financial statements and (3) notes to the financial statements. The District also includes in this report additional information to supplement the basic financial statements.

#### **Government-wide Financial Statements**

The District's annual report includes two government-wide financial statements. These statements provide both long-term and short-term information about the District's overall status. Financial reporting at this level uses a perspective similar to that found in the private sector with its basis in full accrual accounting and elimination or reclassification of internal activities.

The first of these government-wide statements is the *Statement of Net Assets*. This is the District-wide statement of position presenting information that includes all of the District's assets and liabilities, with the difference reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the District as a whole is improving or deteriorating. Evaluation of the overall health of the District would extend to other non-financial factors such as diversification of the taxpayer base or the condition of the District's infrastructure in addition to the financial information provided in this report.

The second government-wide statement is the *Statement of Activities* that reports how the District's net position changed during the current fiscal year. All current year revenues and expenses are included regardless of when cash is received or paid. An important purpose of the design of the statement of activities is to show the financial reliance of the District's distinct activities or functions on revenues provided by the District's taxpayers.

Both government-wide financial statements distinguish governmental activities of the District that are principally supported by taxes and intergovernmental revenues, such as grants, from business-type activities that are intended to recover all or a significant portion of their costs through user fees and charges. The District does not have any funds that would be considered business-type activities.

The government-wide financial statements are presented on pages 4-5 of this report.

#### **Fund Financial Statements**

A fund is an accountability unit used to maintain control over resources segregated for specific activities or objectives. The District uses funds to ensure and demonstrate compliance with finance-related laws and regulations. Within the basic financial statements, fund financial statements focus on the District's most significant funds rather than the District as a whole. Major funds are separately reported while all others are combined into a single, aggregated presentation. Individual fund data for non-major funds is provided in the form of combining statements in a later section of this report.

Governmental funds are reported in the fund financial statements and encompass essentially the same functions reported as governmental activities in the government-wide financial statements. However, the focus is very different with fund statements providing a distinctive view of the District's governmental funds. These statements report short-term fiscal accountability focusing on the use of spendable resources and balances of spendable resources available at the end of the year. They are useful in evaluating annual financing requirements of governmental programs and the commitment of spendable resources for the near-term.

Since the government-wide focus includes the long-term view, comparisons between these two perspectives may provide insight into the long-term impact of short-term financing decision. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures and changes in fund balances provide a reconciliation to assist in understanding the differences between these two perspectives.

Budgetary comparison statements are included in the basic financial statements for the general fund and major special revenue funds. Budgetary comparison schedules for other special revenue funds can be found in a later section of this report. These statements and schedules demonstrate compliance with the District's adopted annual appropriated budget.

The basic governmental fund financial statements are presented on pages 6 - 11 of this report.

#### **Notes to the Financial Statements**

The accompanying notes to the financial statements provide information essential to a full understanding of the government-wide and fund financial statements. The notes to the financial statements begin on page 12 of this report.

#### Other Information

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information. The supplementary information includes the computation of District's legal debt margin detail and assessed valuations. Supplementary information can be found on pages 42 – 44 of this report.

Major funds are reported in the basic financial statements as discussed. Combining and individual statements and schedules for non-major funds are presented in a subsequent section of this report beginning on page 30.

#### **Government-wide Financial Analysis**

The District implemented the new financial reporting model used in this report beginning with the fiscal year ended April 30, 2005. Over time, as year-to-year financial information is accumulated on a consistent basis, changes in net position may be observed and used to discuss the changing financial position of the District as a whole.

The District's combined net position was \$13,341,116, which includes a \$12,135,706 investment in capital assets. The total revenues were \$2,639,011 while the total expenses were \$2,538,153, which included \$131,326 of interest on long-term debt.

### Financial Analysis of the District's Funds

#### **Governmental Funds**

As discussed, governmental funds are reported in the fund statements with a short-term inflow and outflow of spendable resources focus. This information is useful in assessing resources available at the end of the year in comparison with upcoming financing requirements. Governmental funds reported ending fund balances of \$1,205,410.

The total ending fund balances of governmental funds shows an increase of \$330,449 over the prior year.

#### **Major Governmental Funds**

The General, Recreation, Debt Service and Capital Projects funds are the primary operating funds of the District.

The fund balance of the General Fund as of April 30, 2022 was \$599,462, an increase of \$86,842 from the prior year. The Recreation Fund's fund balance was \$503,137, an increase of \$201,646 from the prior year. The Debt Service's fund balance was \$68,968 increasing by \$2,306. The Special Reacation Fund increased its balance by \$1,435 to (\$234). The Audit Fund balance increase by \$466 ot (\$2,010)

#### **General Fund Budgetary Highlights**

The General Fund is reported as a major fund, and accounts for the routine park operations of the District. Revenues in the General fund were \$702,028, which was (\$1,196) under budget. Expenditures were \$615,186, which was (\$50,811) under budget. The net budget variance was \$49,615. The fund balance increased to \$599,462 at the end of the year from \$512,620 in the prior year.

#### **Capital Asset and Debt Administration**

#### **Capital Assets**

The District's investment in capital assets, net of accumulated depreciation for governmental activities as of April 30, 2022 was \$16,484,912.

#### **Debt Administration**

As of April 30, 2022, the Park District has general obligation bond issues outstanding of \$4,320,000 and no installment contracts payable. The fund balance of the Debt Service Fund amounted to \$68,968 as of April 30, 2022.

### **Factors Bearing on the District's Future**

At the time these financial statements were prepared and audited, the District was not aware of any existing circumstances that would adversely affect its financial health in the near future.

The COVID-19 outbreak in the United States has caused business disruption through mandated closure of multiple District locations and playgrounds. While the disruption is currently expected to be temporary, there is considerable uncertainty around the duration of the closings. The District is reviewing how this matter may impact its operating results. However, any related financial impact and the duration cannot be reasonable estimated at this time.

#### **Contacting the District's Financial Management**

This financial report is designed to provide a general overview of the District's finances, comply with finance related laws and regulations and demonstrate the District's commitment to public accountability. If you have any questions about this report or would like to request additional information, please contact David Mohr, Jr., Executive Director or Linda Marturano, Business Manager at the Park District located at 2200 E. Grass Lake Road, Lindenhurst, IL 60046, 847-356-6011.



## STATEMENT OF NET POSITION - MODIFED CASH BASIS

	Governmental Activities
ASSETS	
Cash	\$ 1,205,410
Capital assets not being depreciated	8,535,362
Capital assets being depreciated (net of	
accumulated depreciation)	7,949,550
Total assets	17,690,322
DEFERRED OUTFLOWS OF RESOURCES	
Unamortized loss on refunding	9,199
<u> </u>	
Total deferred outflows of resources	9,199
Total assets and deferred outflows of resources	17,699,521
LIABILITIES	
Noncurrent liabilities	
Due within one year	229,000
Due in more than one year	4,129,405
Total liabilities	4,358,405
<b>DEFERRED INFLOWS OF RESOURCES</b> None	
Total deferred inflows of resources	
Total liabilities and deferred inflows of resources	4,358,405
NET POSITION	
Net investment in capital assets	12,135,706
Restricted for	, ,
Social Security	15,778
Liability insurance	9,036
Retirement	2,487
Debt service	68,968
Unrestricted	1,109,141
TOTAL NET POSITION	\$ 13,341,116

#### STATEMENT OF ACTIVITIES - MODIFED CASH BASIS

				F	rogra	ım Revenu	es		Re C	t (Expense) evenue and changes in et Position
					Oı	perating	(	Capital		
			(	Charges	Gr	ants and	Gr	ants and	Go	vernmental
FUNCTIONS/PROGRAMS	]	Expenses	for	r Services	Con	tributions	Con	tributions	1	Activities
GOVERNMENTAL ACTIVITIES										
Governmental Activities										
General	\$	547,371	\$	-	\$	-	\$	-	\$	(547,371)
Recreation		1,859,456		925,755		-		-		(933,701)
Interest		131,326								(131,326)
Total governmental activities		2,538,153		925,755		-		-		(1,612,398)
TOTAL GOVERNMENTAL ACTIVITIES	\$	2,538,153	\$	925,755	\$	-	\$	-		(1,612,398)
			Gene Tax	eral Revenue	es					
				operty						1,602,914
				estment inco	me					493
			Mis	scellaneous						109,849
			,	Total						1,713,256
			СНА	NGE IN NE	ЕТ РО	SITION				100,858
			NET	POSITION	, MAY	Y 1				13,240,258
			NET	POSITION	N, API	RIL 30			\$	13,341,116

# BALANCE SHEET - MODIFED CASH BASIS GOVERNMENTAL FUNDS

	 General	R	ecreation
ASSETS			
Cash	\$ 597,218	\$	503,137
Due from other funds	 2,244		-
TOTAL ASSETS	\$ 599,462	\$	503,137
LIABILITIES AND FUND BALANCES			
LIABILITIES			
Due to other funds	\$ -	\$	
Total liabilities	 -		-
FUND BALANCES			
Restricted			
Social Security	-		-
Liability insurance	=		=
Retirement	-		-
Debt service	=		=
Unrestricted Assigned for recreation purposes			502 127
Assigned for capital	-		503,137
Unassigned (deficit)	599,462		<u>-</u>
onassigned (deficit)	 399,404		<u>-</u>
Total fund balances (deficit)	 599,462		503,137
TOTAL LIABILITIES			
AND FUND BALANCES	\$ 599,462	\$	503,137

Special Recreation		Audit	Debt Service	Nonmajor Governmental Funds		G	Total overnmental Funds	
\$	- -	\$	- -	\$ 68,968 -	\$	36,087 -	\$	1,205,410 2,244
\$	-	\$	-	\$ 68,968	\$	36,087	\$	1,207,654
_\$	234	\$	2,010	\$ _	\$	<u>-</u>	\$	2,244
	234		2,010	<u>-</u>		-		2,244
	- - -		- - -	- - - 68,968		15,778 9,036 2,487		15,778 9,036 2,487 68,968
	- (234)		(2,010)	- - -		- 8,786 -		503,137 8,786 597,218
\$	(234)	\$	(2,010)	\$ 68,968 68,968	\$	36,087	\$	1,205,410

# RECONCILIATION OF FUND BALANCES OF GOVERNMENTAL FUNDS TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF NET POSITION - MODIFIED CASH BASIS

FUND BALANCES OF GOVERNMENTAL FUNDS	\$ 1,205,410
Amounts reported for governmental activities in the statement of net position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds	16,484,912
Long-term liabilities are not due and payable in the current period and, therefore, are not reported in governmental funds	
General obligation bonds	(4,320,000)
Unamortized premium on general obligation bonds	(38,405)
Unamortized loss on refunding	 9,199
NET POSITION OF GOVERNMENTAL ACTIVITIES	\$ 13,341,116

# STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCES - MODIFIED CASH BASIS GOVERNMENTAL FUNDS

	General		R	Recreation
REVENUES				
Property taxes	\$	695,896	\$	186,828
Charges for services		-		835,453
Investment income		311		-
Miscellaneous		5,821		28,580
Total revenues		702,028		1,050,861
EXPENDITURES				
Current				
General government		400,584		-
Recreation		165,992		800,648
Capital outlay		48,610		48,567
Debt service				
Principal retirement		-		-
Interest and fiscal charges		-		
Total expenditures		615,186		849,215
NET CHANGE IN FUND BALANCES		86,842		201,646
FUND BALANCES (DEFICIT), MAY 1		512,620		301,491
FUND BALANCES (DEFICIT), APRIL 30	\$	599,462	\$	503,137

Special ecreation	Audit	Debt Service	Nonmajor Governmental Funds	Total Governmental Funds		
\$ 140,122 \$	10,466 \$	360,222	\$ 209,380	\$ 1,602,914		
90,302	-	-	-	925,755		
-	-	-	182	493		
-	-	-	75,448	109,849		
 230,424	10,466	360,222	285,010	2,639,011		
-	10,000	-	136,787	547,371		
228,989	-	-	110,469	1,306,098		
-	-	-	-	97,177		
-	-	224,000 133,916	-	224,000 133,916		
		133,710		133,710		
 228,989	10,000	357,916	247,256	2,308,562		
1,435	466	2,306	37,754	330,449		
 (1,669)	(2,476)	66,662	(1,667)	874,961		
\$ (234) \$	(2,010) \$	68,968	\$ 36,087	\$ 1,205,410		

RECONCILIATION OF THE GOVERNMENTAL FUNDS STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCES TO THE GOVERNMENTAL ACTIVITIES IN THE STATEMENT OF ACTIVITIES - MODIFIED CASH BASIS

NET CHANGE IN FUND BALANCES - TOTAL GOVERNMENTAL FUNDS	\$	330,449
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlay as expenditures; however, the are capitalized and depreciated in the statement of activities		88,928
Depreciation on capital assets is reported as an expense in the statement of activities		(545,109)
Certain costs associated with the issuances of bonds are deferred and amortized over the life of the bonds on the statement of activities Amortization net of current year premium on issuance		3,841
Amortization net of current year loss on refunding  The repayment of long-term debt is reported as an expenditure when due in governmental funds but as a reduction of principal outstanding		(1,251)
in the statement of activities  CHANGE IN NET POSITION OF GOVERNMENTAL ACTIVITIES	<u> </u>	224,000 100,858
CHANGE IN NET LOSITION OF GOVERNMENTAL ACTIVITIES	Ф	100,030

#### NOTES TO FINANCIAL STATEMENTS

April 30, 2022

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the Lindenhurst Park District, Lindenhurst, Illinois (the District) have been prepared in conformity with accounting principles generally accepted in the United States of America, as applied to government units (hereinafter referred to as generally accepted accounting principles (GAAP)) except as described in Note 1d. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of the District's accounting policies are described below.

#### a. Reporting Entity

The District is a body corporate and politic established under Illinois Compiled Statutes (ILCS). The District operates under a Board-Manager form of government, providing recreation and other services to the residents of Lindenhurst, which include: recreation programs, park management, capital development and general administration. The District has a separately elected board. The District is considered to be a primary government as defined by GASB Statement No. 14 and No. 61, since it is legally separate and fiscally independent. The accompanying basic financial statements present the District only since the District does not have component units.

#### b. Fund Accounting

The District uses funds to report on its financial position and the changes in its financial position. Fund accounting is designed to demonstrate legal compliance and to aid financial management by segregating transactions related to certain governmental functions or activities. A fund is a separate accounting entity with a self-balancing set of accounts.

Funds are classified into the following categories: governmental, proprietary and fiduciary. The District does not have any proprietary or fiduciary funds.

Governmental funds are used to account for all of a government's general activities, including the collection and disbursement of restricted, committed or assigned monies (special revenue funds), the funds restricted, committed or assigned for the acquisition or construction of capital assets (capital projects funds), and the funds restricted for the servicing of governmental long-term debt (debt service funds). The General Fund (corporate) is used to account for all activities of the District not accounted for in some other fund.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### c. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the activities of the District. The effect of material interfund activity, other than interfund service transactions, has been eliminated from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on user fees and charges for support. The District does not report any business-type activities.

The statement of activities demonstrates the degree to which the direct expenses of a given function, segment or program are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment and (2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues. Contributions of land by developers under land/cash ordinances are reported as capital grants and contributions on the statement of activities.

Separate financial statements are provided for governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. It is used to account for all financial resources except those accounted for in another fund.

The Recreation Fund, a special revenue fund, is used to account for revenue and expenditures related to recreation programs funded by a tax levy and user fees.

The Special Recreation Fund, a special revenue fund, is used to account for revenues and expenditures related to special recreation programs.

The Audit Fund, a special revenue fund, is used to account for property taxes restricted for audit expense.

The Debt Service Fund is used to account for the accumulation of resources for and the payment of principal and interest on governmental activities long-term debt.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### d. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus (recording capital assets and capital related debt) and the modified cash basis of accounting, which is a basis of accounting other than GAAP. Revenues are recorded at the time of receipt by the District except grants. Grants are recognized as revenue when the qualifying expenditure has been incurred. Expenses are recorded when the funds are disbursed. Depreciation of capital assets has been shown on the government-wide financial statements. Accordingly, the financial statements are not intended to present financial position and changes in financial position in conformity with GAAP.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified cash basis of accounting. Revenues are recorded at the time of receipt by the District except grants. Expenditures are recorded when the funds are disbursed.

#### e. Investments

Investments with maturity of less than one year when purchased, non-negotiable certificates of deposit and other nonparticipating investments are stated at cost or amortized cost. Investments with maturity greater than one year at time of purchase, if any, are stated at fair value. The District categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The District held no investments to measure at fair value at April 30, 2022.

### f. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure assets (e.g., bike trails, paths and similar items) are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$1,000, tangible in nature and have an estimated useful life in excess of one year. Such assets are reported at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation.

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### f. Capital Assets (Continued)

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Building	50
Park improvements	7-20
Furniture and equipment	5-20
Vehicles	8

#### g. Long-Term Obligations

In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities financial statements. Bond premiums and discounts are deferred and amortized over the life of the bonds. Bonds payable are reported net of the applicable bond premium or discount.

In the fund financial statements, governmental funds recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

#### h. Property Taxes

The District's property taxes are required to be levied by ordinance. A certified copy of the levy ordinance must be filed with the county clerk no later than the last Tuesday in December of each year. Taxes are due and collectible one-half in June and one-half in September of the following year. Property taxes attach as an enforceable lien on property as of January 1. The County collects such taxes and remits them periodically. Property tax revenues are recognized when they are received.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### i. Net Position/Fund Balances

In the fund financial statements, governmental funds report nonspendable fund balance for amounts that are either not in spendable form or legally or contractually required to be maintained intact. Restrictions of fund balance are reported for amounts constrained by legal restrictions from outside parties for use for a specific purpose or externally imposed by outside entities. None of the restricted fund balance result from enabling legislation adopted by the District.

Committed fund balance is constrained by formal actions of the District's Board of Commissioners, which is considered the District's highest level of decision-making authority. Formal actions include ordinances approved by the Board of Commissioners. The Board of Commissioners would also take action to modify or rescind committed fund balance, if applicable.

Assigned fund balance represents amounts constrained by the District's intent to use them for a specific purpose. The authority to assign fund balance remains with the Board of Commissioners. Any residual fund balance in the General Fund is reported as unassigned. Deficit fund balances in other governmental funds are also reported as unassigned.

The District's flow of funds assumption prescribes that the funds with the highest level of constraint are expended first. If restricted or unrestricted funds are available for spending, the restricted funds are spent first. Additionally, if different levels of unrestricted funds are available for spending, the District considers committed funds to be expended first followed by assigned and then unassigned funds.

In the government-wide financial statements, restricted net position is legally restricted by outside parties for a specific purpose. Net investment in capital assets represents the District's investment in the book value of capital assets, less any outstanding debt that was issued to construct or acquire the capital asset.

#### j. Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net assets that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, deferred inflows of resources, represents an acquisition of net assets that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (Continued)

#### k. Interfund Transactions

Reciprocal interfund service transactions are accounted for as revenues or expenditures. Transactions that constitute reimbursements to a fund for expenditures initially made from it that are properly applicable to another fund, are recorded as expenditures in the reimbursing fund and as reductions of expenditures in the fund that is reimbursed. All other interfund transactions are reported as transfers.

#### 1. Interfund Receivables/Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other fund" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans).

#### m. Use of Estimates

The preparation of financial statements in conformity with GAAP requires management to make estimates and assumptions that affect the reported amounts of assets, deferred outflows of resources, liabilities and deferred inflows of resources and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### n. Postponement of Implementation of Certain Authoritative Guidance

In accordance with the provisions of GASB Statement No. 95, *Postponement of the Effective Dates of Certain Authoritative Guidance*, the District has delayed the implementation of GASB Statement No. 87, *Leases*, to April 30, 2023.

#### 2. DEPOSITS AND INVESTMENTS

ILCS and the District's investment policy authorize the District to make deposits/invest in insured commercial banks, savings and loan institutions, obligations of the U.S. Treasury and U.S. agencies, money market mutual funds with portfolios of securities issued or guaranteed by the United States Government or agreements to repurchase these same obligations, repurchase agreements, short-term commercial paper rated within the three highest classifications by at least two standard rating services and The Illinois Funds.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 2. DEPOSITS AND INVESTMENTS (Continued)

The Illinois Public Treasurers' Investment Pool, known as The Illinois Funds, operates as a qualified external investment pool in accordance with the criteria established in GASB Statement No. 79, *Certain External Investment Pools and Pool Participants*, and thus, reports all investments at amortized cost rather than fair value. The investment in The Illinois Funds by participants is also reported at amortized cost. The Illinois Funds does not have any limitations or restrictions on participant withdrawals. The Illinois Treasurer's Office issues a separate financial report for The Illinois Funds which may be obtained by contacting the Administrative Office at Illinois Business Center, 400 West Monroe Street, Suite 401, Springfield, Illinois 62704.

It is the policy of the District to invest its funds in a manner which will provide the highest investment return with the maximum security while meeting the daily cash flow demands of the District and conforming to all state and local statutes governing the investment of public funds, using the "prudent person" standard for managing the overall portfolio. The primary objective of the policy is safety (preservation of capital and protection of investment principal), liquidity and yield.

#### Deposits with Financial Institutions

Custodial credit risk for deposits with financial institutions is the risk that in the event of a bank's failure, the District's deposits may not be returned to it. The District's investment policy requires pledging of collateral with a fair value of 110% of all bank balances in excess of federal depository insurance with the collateral held by a third party in the District's name.

#### Investments

Interest rate risk is the risk that change in interest rates will adversely affect the fair value of an investment. In accordance with its investment policy, the District limits its exposure to interest rate risk by structuring the portfolio to provide liquidity for operating funds.

The District limits its exposure to credit risk, the risk that the issuer of a debt security will not pay its par value upon maturity, by primarily investing in obligations guaranteed by the United States Government or securities issued by agencies of the United States Government that are explicitly or implicitly guaranteed by the United States Government and The Illinois Funds. The Illinois Funds is rated AAA.

Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to the investment, the District will not be able to recover the value of its investments that are in possession of an outside party. The Illinois Funds is not subject to custodial credit risk. The District's investment policy does not address custodial credit risk for investments.

NOTES TO FINANCIAL STATEMENTS (Continued)

## 2. DEPOSITS AND INVESTMENTS (Continued)

Investments (Continued)

Concentration of credit risk is the risk of loss attributed to the magnitude of the District's investment in a single issuer. The District's investment policy does not address concentration of credit risk.

#### 3. CAPITAL ASSETS

Capital asset activity for the year ended April 30, 2022, was as follows:

	Beginning			Ending
	Balances	Increases	Decreases	Balances
GOVERNMENTAL ACTIVITIES Capital assets not being depreciated Land	\$ 8,535,362	\$ -	\$ -	\$ 8,535,362
Total capital assets not being depreciated	8,535,362	-	-	8,535,362
Capital assets being depreciated				
Building and building improvements	7,316,141	66,110	_	7,382,251
Park improvements	6,531,728	13,548	-	6,545,276
Furniture and equipment	2,355,451	9,270	-	2,364,721
Vehicles	260,129	-	_	260,129
Total capital assets being depreciated	16,463,449	88,928		16,552,377
Less accumulated depreciation for				
Building and building improvements	2,883,412	157,132	-	3,040,544
Park improvements	3,598,295	263,984	_	3,862,279
Furniture and equipment	1,421,692	104,146	_	1,525,838
Vehicles	154,319	19,847	_	174,166
Total accumulated depreciation	8,057,718	545,109	-	8,602,827
Total capital assets being depreciated, net	8,405,731	(456,181)	-	7,949,550
GOVERNMENTAL ACTIVITIES CAPITAL ASSETS, NET	\$ 16,941,093	\$ (456,181)	\$ -	\$ 16,484,912

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 3. CAPITAL ASSETS (Continued)

Depreciation expense was charged to functions/programs of the District's governmental activities as follows:

#### **GOVERNMENTAL ACTIVITIES**

Culture and recreation

\$ 545,109

TOTAL DEPRECIATION EXPENSE - GOVERNMENTAL ACTIVITIES \$ 545,109

#### 4. LONG-TERM DEBT

The following is a summary of changes in long-term debt for governmental activities for the year ended April 30, 2022:

	Fund Debt Retired By	]	Beginning Balances	Additions		Re	eductions	Ending Balances	Current Portion
GOVERNMENTAL ACTIVITIES General obligation bond Series 2017A Series 2017B Premium on bonds	Debt Service Debt Service N/A	\$	2,984,000 1,560,000 42,246	\$	- - -	\$	224,000 - 3,841	\$ 2,760,000 1,560,000 38,405	\$ 229,000
TOTAL GOVERNMENTAL ACTIVITIES		\$	4,586,246	\$	_	\$	227,841	\$ 4,358,405	\$ 229,000

\$3,795,000 General Obligation Limited Tax Park Bond, Series 2017A, dated June 22, 2017, due in annual installments of \$171,000 to \$326,000 on December 1, 2017, through December 1, 2032, with interest payable semiannually on June 1 and December 1 at 2.39%.

\$1,560,000 General Obligation Limited Tax Park Bond, Series 2017B, dated June 22, 2017, due in annual installments of \$295,000 to \$335,000 on December 1, 2032, through December 1, 2036, with interest payable semiannually on June 1 and December 1 at 4%.

## 4. LONG-TERM DEBT (Continued)

Debt Service to Maturity

The annual requirements to amortize to maturity serial debt outstanding as of April 30, 2022, are as follows:

Fiscal Year						
Ending	General Obligation Bonds					
April 30,		Principal		Interest		
2023	\$	229,000	\$	128,364		
2024		235,000		122,891		
2025		241,000		117,275		
2026		246,000		111,515		
2027		252,000		105,635		
2028		297,000		99,612		
2029		304,000		92,514		
2030		311,000		85,248		
2031		319,000		77,816		
2032		326,000		70,191		
2033		300,000		62,400		
2034		310,000		50,400		
2035		320,000		38,000		
2036		335,000		25,200		
2037		295,000		5,900		
			•			
TOTAL	\$	4,320,000	\$	1,192,961		

#### 5. INDIVIDUAL FUND DISCLOSURES

#### a. Interfund Receivables/Payables

	Due to Other Funds			Due from Other Funds		
General Audit Special Recreation	\$	2,010 234	\$	2,244 - -		
TOTAL	\$	2,244	\$	2,244		

The due to/from other funds in the above table relates to deficit cash balances. The amounts will be repaid within one year.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 5. INDIVIDUAL FUND DISCLOSURES (Continued)

#### b. Deficit Fund Balances

As of April 30, 2022, the following funds had deficit fund balances:

	 Deficit	
Audit	\$ 2,010	
Special Recreation	234	

#### 6. RISK MANAGEMENT

The District is a member of the Park District Risk Management Agency (PDRMA), a risk management pool of park and forest preserve districts and special recreation associations through which property, general liability, automobile liability, crime, boiler and machinery, public officials' and workers' compensation coverage is provided in excess of specified limits for the members, acting as a single insurable unit. In the event losses exceeded the per occurrence self-insured and reinsurance limit, the District would be liable for the excess amount. PDRMA's Board of Directors evaluates the aggregate self-insured limit annually.

As a member of PDRMA, the District is represented on the Property/Casualty Program Council and the Membership Assembly and is entitled to one vote on each. The relationship between the District and PDRMA is governed by a contract and by-laws that have been adopted by resolution of the District's governing body.

The District is contractually obligated to make all annual and supplementary contributions to PDRMA, to report claims on a timely basis, to cooperate with PDRMA, its claims administrator and attorneys in claims investigation and settlement and to follow risk management procedures as outlined by PDRMA. Members have a contractual obligation to fund any deficit of PDRMA attributable to a membership year during which they were a member.

PDRMA is responsible for administering the self-insurance program and purchasing excess insurance according to the direction of the Program Council. PDRMA also provides its members with risk management services, including the defense of and settlement of claims, and establishes reasonable and necessary loss reduction and prevention procedures to be followed by the members.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### **6.** RISK MANAGEMENT (Continued)

Since 97% of PDRMA's liabilities are reserves for losses and loss adjustment expenses which are based on an actuarial estimate of the ultimate losses incurred, the member balances are adjusted annually as more recent loss information becomes available.

The District is a member of the PDRMA Health Program, a health insurance pool of park districts, special recreation associations, and public service organizations through which medical, vision, dental, life and prescription drug coverages are provided in excess of specified limits for the members, acting as a single insurable unit. The pool purchases excess insurance covering single claims over \$250,000. Members can choose to provide any combination of coverages available to their employees, and pay premiums accordingly.

As a member of the PDRMA Health Program, the District is represented on the Health Program Council as well as the Membership Assembly and is entitled to one vote on each. The relationship between the member agency and the PDRMA Health Program is governed by a contract and by laws that have been adopted by resolution of each member's governing body. Members are contractually obligated to make all monthly payments to the PDRMA Health Program and to fund any deficit of the PDRMA Health Program upon dissolution of the pool. They will share in any surplus of the pool based on a decision by the Health Program Council.

Complete financial statements for PDRMA can be obtained from the PDRMA's administration offices at 2033 Burlington Avenue, Lisle, Illinois 60532.

#### 7. RETIREMENT FUND COMMITMENTS

#### Illinois Municipal Retirement Fund

The District's defined benefit pension plan, Illinois Municipal Retirement Fund (IMRF), provides retirement, disability, annual cost of living adjustments and death benefits to plan members and beneficiaries. IMRF is an agent multiple-employer pension plan that acts as a common investment and administrative agent for local governments and school districts in Illinois. The Illinois Pension Code establishes the benefit provisions of the plan that can only be amended by the Illinois General Assembly. IMRF issues a publicly available report that includes financial statements and supplementary information for the plan as a whole but not by individual employer.

That report may be obtained by writing to the Illinois Municipal Retirement Fund, 2211 York Road, Suite 500, Oak Brook, Illinois 60523 or at www.imrf.org.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

#### Plan Administration

All employees hired in positions that meet or exceed the prescribed annual hourly standard must be enrolled in IMRF as participating members.

The plan is accounted for on the economic resources measurement focus and the accrual basis of accounting. Employer and employee contributions are recognized when earned in the year that the contributions are required, benefits and refunds are recognized as an expense and liability when due and payable.

#### Plan Membership

At December 31, 2021 (most recent information available), IMRF membership consisted of:

Inactive employees or their beneficiaries	
currently receiving benefits	8
Inactive employees entitled to but not yet receiving benefits	21
Active employees	10
TOTAL	39

#### Benefits Provided

IMRF provides two tiers of pension benefits. Employees hired prior to January 1, 2011, are eligible for Tier 1 benefits. For Tier 1 employees, pension benefits vest after eight years of service. Participating members who retire at age 55 (reduced benefits) or after age 60 (full benefits) with eight years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. Employees hired on or after January 1, 2011 are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating members who retire at age 62 (reduced benefits) or after age 67 (full benefits) with ten years of credited service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1 2/3% of their final rate of earnings, for each year of credited service up to 15 years, and 2% for each year thereafter. IMRF also provides death and disability benefits. These benefit provisions and all other requirements are established by state statute.

NOTES TO FINANCIAL STATEMENTS (Continued)

#### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

#### **Contributions**

Participating members are required to contribute 4.50% of their annual covered salary to IMRF. The District is required to contribute the remaining amounts necessary to fund IMRF as specified by statute. The employer contribution rate for the fiscal year ended April 30, 2022, was 16.53% of covered payroll.

#### **Actuarial Assumptions**

The District's net pension liability was measured as of December 31, 2021 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation performed as of the same date using the following actuarial methods and assumptions.

Actuarial valuation date	December 31, 2021
Actuarial cost method	Entry-age normal
Assumptions Price inflation	2.25%
Salary increases	2.85% to 13.75%
Interest rate	7.25%
Cost of living adjustments	3.00%
Asset valuation method	Fair value

For nondisabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Retiree, Male (adjusted 106%) and Female (adjusted 105%) tables, and future mortality improvements were projected using scale MP-2020. For disabled retirees, the Pub-2010, Amount-Weighted, below-median income, General, Disabled Retiree, Male and Female (both unadjusted) tables, and future mortality improvements were projected using scale MP-2020. For active members, the Pub-2010, Amount-Weighted, below-median income, General, Employee, Male and Female (bot unadjusted) tables, and future mortality improvements were projected using scale MP-2020.

#### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

#### Discount Rate

The discount rate used to measure the total pension liability at December 31, 2021 was 7.25%. The projection of cash flows used to determine the discount rate assumed that member contributions will be made at the current contribution rate and that the District contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the District's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

#### Changes in the Net Pension Liability

		(a)		(b)		(a) - (b)
	Total		Plan			Net
	Pension		Fiduciary		Pension	
		Liability	N	let Position		Liability
DALANCES AT						
BALANCES AT	ф	2 2 42 072	ф	2706014	Φ	525 150
JANUARY 1, 2021	\$	3,243,973	\$	2,706,814	\$	537,159
Changes for the period						
Service cost		53,680		-		53,680
Interest		233,358		-		233,358
Difference between expected						
and actual experience		95,732		-		95,732
Changes in assumptions		-		-		-
Employer contributions		-		99,810		(99,810)
Employee contributions		-		26,874		(26,874)
Net investment income		-		437,386		(437,386)
Benefit payments and refunds		(104,171)		(104,171)		-
Other (net transfer)		-		(3,655)		3,655
Net changes		278,599		456,244		(177,645)
BALANCES AT						
DECEMBER 31, 2021	\$	3,522,572	\$	3,163,058	\$	359,514

#### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources

For the year ended April 30, 2022, the District recognized pension expense of \$94,873. At April 30, 2022, the District reported deferred outflows of resources and deferred inflows of resources related to IMRF from the following sources:

	$\Gamma$	Deferred	I	Deferred		
	Outflows of Infl			nflows of		
	Resources			Resources		
Difference between expected and actual experience	\$	76,410	\$	22,821		
Changes in assumption		15,864		33,356		
Net difference between projected and actual earnings						
on pension plan investments		-		319,536		
Contributions subsequent to measurement date		32,919				
TOTAL	\$	125,193	\$	375,713		

\$32,919 reported as deferred outflows of pensions result from the District's contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending April 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to IMRF will be recognized in pension expense as follows:

Year Ending	
April 30,	
2023	\$ (36,225)
2024	(110,058)
2025	(89,066)
2026	(48,090)
2027	<del>-</del>
Thereafter	
TOTAL	\$ (283,439)

NOTES TO FINANCIAL STATEMENTS (Continued)

### 7. RETIREMENT FUND COMMITMENTS (Continued)

<u>Illinois Municipal Retirement Fund</u> (Continued)

Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources (Continued)

The net pension liability, deferred outflows of resources and deferred inflows of resources are not reported on the District's financial statements as the District reports on the modified cash basis of accounting as discussed in Note 1d.

Discount Rate Sensitivity

The following is a sensitivity analysis of the net pension liability (asset) to changes in the discount rate. The table below presents the net pension liability (asset) of the District calculated using the discount rate of 7.25% as well as what the District's net pension liability (asset) would be if it were calculated using a discount rate that is 1 percentage point lower (6.25%) or 1 percentage point higher (8.25%) than the current rate:

		Current									
		Decrease (6.25%)		count Rate (7.25%)	1% Increase (8.25%)						
Net pension liability (asset)	\$	901,555	\$	359,514	\$	(65,708)					

#### 8. OTHER POSTEMPLOYMENT BENEFITS

### a. Plan Description

In addition to providing the pension benefits described, the District provides postemployment health care benefits (OPEB) for retired employees through a single-employer defined benefit plan. The benefits, benefit levels, employee contributions and any employer contributions are governed by the District and can be amended by the District through its personnel manual. The plan does not issue a separate report. The activity of the plan is reported in the District's governmental activities.

NOTES TO FINANCIAL STATEMENTS (Continued)

### 8. OTHER POSTEMPLOYMENT BENEFITS (Continued)

#### b. Benefits Provided

The District provides postemployment health care benefits to its retirees. To be eligible for benefits, an employee must qualify for retirement under the District's retirement plan or meet COBRA requirements. All health care benefits are provided through the District's health insurance plan. The benefit levels are the same as those afforded to active employees. Benefits include general inpatient and outpatient medical services; mental, nervous and substance abuse care; vision care; dental care; and prescriptions. Eligibility in District sponsored health care plans is discontinued upon eligibility for federally sponsored health care benefits. Retirees pay the full premium to continue in the plan; however, the premium is a blended premium, not an age adjusted premium, which creates an implicit benefit as defined by GASB Statement No. 75.

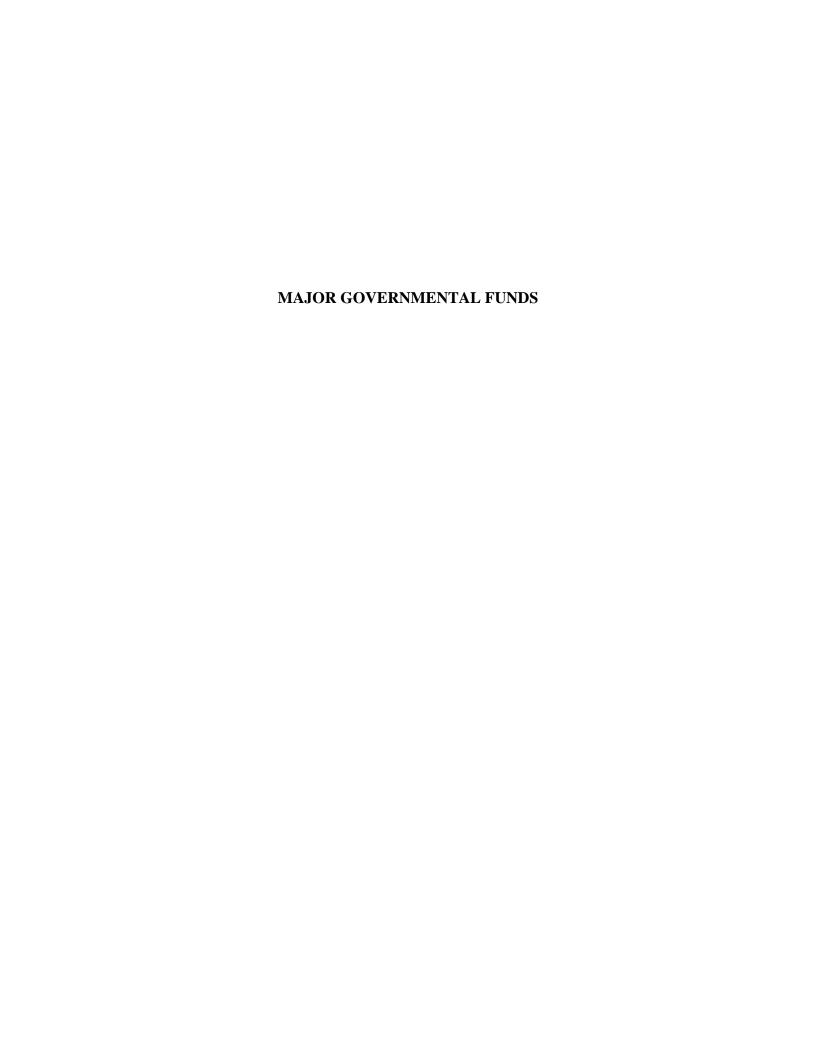
### c. Total OPEB Liability

Based on the size of the District, the number of active plan members, the lack of any retirees participating in the plan and comparison of actuarial valuations for similar entities with similar benefits, the District's total OPEB liability as of April 30, 2022, is immaterial and, therefore, not recorded by the District and no further disclosure is deemed necessary.

#### 9. OTHER POSTEMPLOYMENT BENEFITS

On June 16, 2022, the District closed on an installment agreement of \$2,750,000 at 3.92% over 15 years for the purpose of financing the expansion of the Community Center.

# COMBINING AND INDIVIDUAL FUND FINANCIAL STATEMENTS AND SCHEDULES



### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL GENERAL FUND

	ar	original nd Final copriations	Original Budget	Final Budget		Actual	Ov	Variance er (Under) Budget
REVENUES								
Property taxes	\$	872,470	\$ 697,976	\$ 697,974	\$	695,896	\$	(2,078)
Investment income		938	750	750		311		(439)
Miscellaneous		5,625	4,500	4,500		5,821		1,321
Total revenues		879,033	703,226	703,224		702,028		(1,196)
EXPENDITURES								
Current								
General government								
Salaries		389,388	311,510	310,049		295,583		(14,466)
Health insurance		18,125	14,500	14,500		13,690		(810)
Property insurance		15,625	12,500	12,500		12,500		-
Telephone		-	2,500	2,500		2,513		13
Conferences and dues		7,500	6,000	6,000		4,461		(1,539)
Legal services		12,500	10,000	10,250		25,050		14,800
Postage		1,250	1,000	1,000		745		(255)
Printing and advertising		2,500	2,000	2,000		1,290		(710)
General		47,813	38,250	41,750		44,752		3,002
Recreation								
Park services		225,248	209,198	215,448		165,992		(49,456)
Capital outlay		75,000	60,000	50,000		48,610		(1,390)
Total expenditures		794,949	667,458	665,997		615,186		(50,811)
NET CHANGE IN FUND BALANCE	\$	84,084	\$ 35,768	\$ 37,227	=	86,842	\$	49,615
FUND BALANCE, MAY 1						512,620	_	
FUND BALANCE, APRIL 30					\$	599,462	=	

### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL RECREATION FUND

	Original and Final Appropriations		Original as Budget		Final Budget		Actual		Ov	Variance er (Under) Budget
REVENUES										
Property taxes	\$	262,500	\$	210,000	\$	187,386	\$	186,828	\$	(558)
Charges for services		944,375		755,500		786,750		835,453		48,703
Miscellaneous		75,719		60,575		28,175		28,580		405
Total revenues		1,282,594		1,026,075		1,002,311		1,050,861		48,550
EXPENDITURES										
Current										
Recreation										
Salaries		645,643		516,514		562,134		550,909		(11,225)
Contractual services		153,438		122,750		92,551		84,336		(8,215)
Operating expenses		77,439		62,000		83,800		83,551		(249)
Program supplies		46,719		37,375		25,375		33,457		8,082
Printing and advertising		28,125		22,500		22,500		7,255		(15,245)
Health insurance		33,750		27,000		27,150		31,218		4,068
Education, conferences and mileage		3,313		2,650		2,650		4,070		1,420
Special events		19,438		15,500		2,750		5,852		3,102
Capital outlay		60,313		48,250		48,250		48,567		317
Total expenditures		1,068,178		854,539		867,160		849,215		(17,945)
NET CHANGE IN FUND BALANCE	\$	214,416	\$	171,536	\$	135,151	1	201,646	\$	66,495
FUND BALANCE, MAY 1								301,491	_	
FUND BALANCE, APRIL 30							\$	503,137	_	

### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL SPECIAL RECREATION FUND

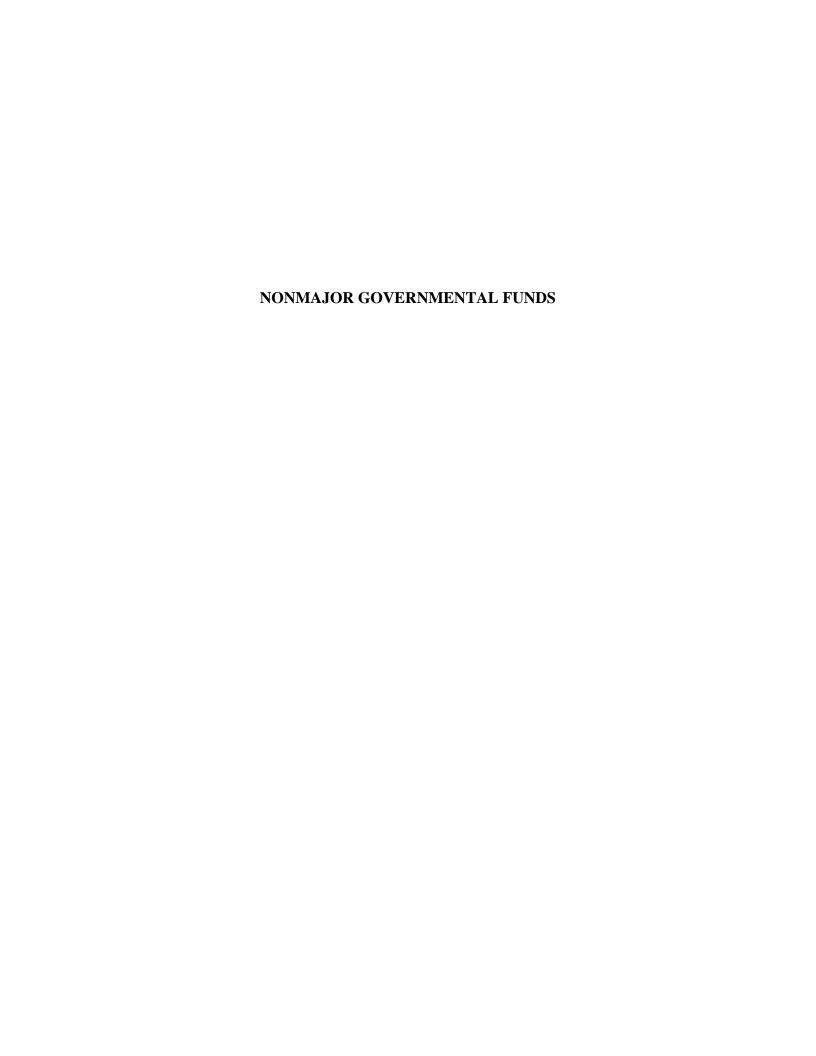
	Original and Final Appropriations		Original Budget		Final Budget		Actual	Variance Over (Under) Budget		
REVENUES										
Property taxes	\$	175,675	\$ 140,540	\$	265,540	\$	140,122	\$	(125,418)	
Charges for services		236,631	189,305		189,305		90,302		(99,003)	
Total revenues		412,306	329,845		454,845		230,424		(224,421)	
EXPENDITURES										
Special recreation		412,306	329,845		333,507		228,989		(104,518)	
Total expenditures		412,306	329,845		333,507		228,989		(104,518)	
NET CHANGE IN FUND BALANCE	\$	-	\$ -	\$	121,338	=	1,435	\$	(119,903)	
FUND BALANCE (DEFICIT), MAY 1							(1,669)	-		
FUND BALANCE (DEFICIT), APRIL 30						\$	(234)	=		

# SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL AUDIT FUND

	an	riginal d Final opriations	riginal and nal Budget		Actual	0	Variance ver (Under) Budget
REVENUES							
Property taxes	\$	13,125	\$ 10,500	\$	10,466	\$	(34)
Total revenues		13,125	10,500		10,466		(34)
EXPENDITURES							
Audit service		12,500	10,000		10,000		-
Total expenditures		12,500	10,000		10,000		
NET CHANGE IN FUND BALANCE	\$	625	\$ 500	:	466	\$	(34)
FUND BALANCE (DEFICIT), MAY 1					(2,476)	i	
FUND BALANCE (DEFICIT), APRIL 30				\$	(2,010)	ı	

### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL DEBT SERVICE FUND

	Original and Final Appropriations		Original Budget		Final Budget		Actual	Variance Over (Under) Budget		
REVENUES										
Property taxes	\$	447,148	\$	357,718	\$	361,298	\$	360,222	\$	(1,076)
Total revenues		447,148		357,718		361,298		360,222		(1,076)
EXPENDITURES  Debt service										
Principal retirement		197,148		157,718		157,718		224,000		66,282
Interest and fiscal charges		250,000		200,000		200,000		133,916		(66,084)
Total expenditures		447,148		357,718		357,718		357,916		198
NET CHANGE IN FUND BALANCE	\$	-	\$	-	\$	3,580	=	2,306	\$	(1,274)
FUND BALANCE, MAY 1								66,662		
FUND BALANCE, APRIL 30							\$	68,968	:	



# COMBINING BALANCE SHEET - MODIFED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS

	 \$	Specia	al Revenu	e		_		
	Social Security		iability surance	Illinois Municipal Retirement		Capital Projects		Total
ASSETS								
Cash	\$ 15,778	\$	9,036	\$	2,487	\$	8,786	\$ 36,087
TOTAL ASSETS	\$ 15,778	\$	9,036	\$	2,487	\$	8,786	\$ 36,087
LIABILITIES AND FUND BALANCES								
LIABILITIES								
None	\$ -	\$	-	\$	-	\$	-	\$ -
Total liabilities	 -		-		-		-	-
FUND BALANCES								
Restricted								
Social Security	15,778		-		-		-	15,778
Liability insurance	-		9,036		-		-	9,036
Retirement	-		-		2,487		-	2,487
Unrestricted							0.705	0.50
Assigned for capital	 -		-		-		8,786	8,786
Total fund balances	 15,778		9,036		2,487		8,786	36,087
TOTAL LIABILITIES								
AND FUND BALANCES	\$ 15,778	\$	9,036	\$	2,487	\$	8,786	\$ 36,087

# COMBINING STATEMENT OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCES - MODIFED CASH BASIS NONMAJOR GOVERNMENTAL FUNDS

	Special Revenue								
		Social ecurity		iability surance	M	Illinois Iunicipal etirement	Capital Projects		Total
REVENUES									
Property taxes	\$	59,824	\$	39,881	\$	109,675	\$	-	\$ 209,380
Investment income		-		-		-		182	182
Miscellaneous		-		3,084		-		72,364	75,448
Total revenues		59,824		42,965		109,675		72,546	285,010
EXPENDITURES									
General		16,396		49,698		26,564		44,129	136,787
Recreation		42,160		-		68,309		-	110,469
Total expenditures		58,556		49,698		94,873		44,129	247,256
NET CHANGE IN FUND BALANCES		1,268		(6,733)		14,802		28,417	37,754
FUND BALANCES (DEFICIT), MAY 1		14,510		15,769		(12,315)		(19,631)	(1,667)
FUND BALANCES, APRIL 30	\$	15,778	\$	9,036	\$	2,487	\$	8,786	\$ 36,087

# SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL SOCIAL SECURITY FUND

	a	Original nd Final ropriations	_	inal and ll Budget	Actual	Variance ver (Under) Budget
REVENUES						
Property taxes	\$	75,000	\$	60,000	\$ 59,824	\$ (176)
Total revenues		75,000		60,000	59,824	(176)
EXPENDITURES						
Social Security		81,250		65,000	58,556	(6,444)
Total expenditures	·	81,250		65,000	58,556	(6,444)
NET CHANGE IN FUND BALANCE	\$	(6,250)	\$	(5,000)	1,268	\$ 6,268
FUND BALANCE, MAY 1					14,510	
FUND BALANCE, APRIL 30				:	\$ 15,778	

### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL LIABILITY INSURANCE FUND

	ar	original nd Final copriations	iginal and al Budget	Actual		Variance ver (Under) Budget
REVENUES						
Property taxes	\$	50,000	\$ 40,000	\$ 39,881	\$	(119)
Miscellaneous		1,875	1,500	3,084		1,584
Total revenues		51,875	41,500	42,965		1,465
EXPENDITURES						
Salaries		10,000	8,000	8,321		321
Contractual services		6,250	5,000	10,997		5,997
General liability		20,625	16,500	16,500		-
SRA membership fees		3,125	2,500	4,337		1,837
Safety related capital outlay		12,500	10,000	9,543		(457)
Total expenditures		52,500	42,000	49,698		7,698
NET CHANGE IN FUND BALANCE	\$	(625)	\$ (500)	(6,733)	\$	(6,233)
FUND BALANCE, MAY 1				15,769	•	
FUND BALANCE, APRIL 30				\$ 9,036	ı	

### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL ILLINOIS MUNICIPAL RETIREMENT FUND

	a	Original nd Final ropriations	Original and Final Budget		Actual	Variance ver (Under) Budget
REVENUES						
Property taxes	\$	137,500	\$ 110,000	\$	109,675	\$ (325)
Total revenues		137,500	110,000		109,675	(325)
EXPENDITURES		110 550	0.7.000		0.4.050	(125)
IMRF		118,750	95,000		94,873	(127)
Total expenditures		118,750	95,000		94,873	(127)
NET CHANGE IN FUND BALANCE	\$	18,750	\$ 15,000	•	14,802	\$ (198)
FUND BALANCE (DEFICIT), MAY 1					(12,315)	
FUND BALANCE, APRIL 30				\$	2,487	

### SCHEDULE OF REVENUES COLLECTED, EXPENDITURES PAID AND CHANGES IN FUND BALANCE - MODIFIED CASH BASIS - BUDGET AND ACTUAL CAPITAL PROJECTS FUND

	Original and Final Appropriations		Original Budget		Final Budget		Actual		Variance ver (Under) Budget	
REVENUES										
Investment income	\$	1,563	\$	1,250	\$	1,250	\$	182	\$	(1,068)
Other income		112,500		90,000		123,454		72,364		(51,090)
Total revenues		114,063		91,250		124,704		72,546		(52,158)
EXPENDITURES										
Professional services		19,688		15,750		15,750		44,129		28,379
Total expenditures		19,688		15,750		15,750		44,129		28,379
NET CHANGE IN FUND BALANCE	\$	94,375	\$	75,500	\$	108,954	:	28,417	\$	(80,537)
FUND BALANCE (DEFICIT), MAY 1								(19,631)		
FUND BALANCE, APRIL 30							\$	8,786	:	

#### NOTES TO SUPPLEMENTARY INFORMATION

April 30, 2022

#### **BUDGETS**

#### **Budgetary Data**

The Board of Commissioners followed these procedures in establishing the budgetary data reflected in the financial statements. Prior to August 1 the Director submits to the Board of Commissioners a proposed operating budget for the fiscal year commencing May 1. The operating budget includes proposed expenditures and the means for financing. The budgetary operations of the District are governed by appropriation laws detailed in the Illinois Park District Code. Notice is given, and public meetings are conducted to obtain taxpayer comments. The Board of Commissions may add to, subtract from, or change appropriations, but may not change the form of the budget. Prior to the end of the first quarter of each fiscal year, the budget is legally enacted through the passage of an annual combined budget and appropriation ordinance.

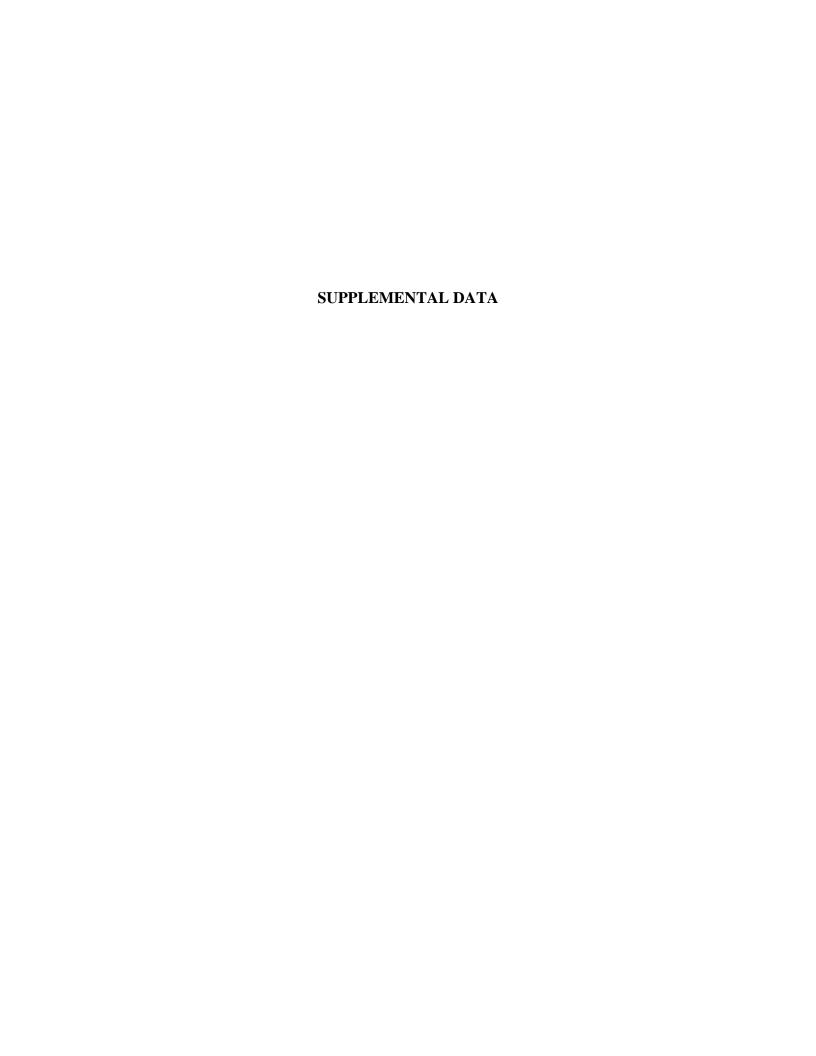
Budgets for the Governmental Funds of the District are legally adopted on a basis consistent with the modified cash basis of accounting. Expenditures may not legally exceed appropriations at the fund level. Any expenditures in excess of the legally adopted appropriation must be approved by the Board of Commissions through a supplemental appropriation. No supplemental appropriations were made during fiscal year 2022.

After the first six months of any fiscal year, the Board of Commissions may, by a two-thirds vote, amend the initially approved appropriation ordinance. Unused appropriations lapse at the end of the fiscal year.

Management can make transfers between individual expenditure categories of a fund (i.e., services, utilities, etc.) for up to 10% of the budgeted amount. However, Board of Commissioners approval is required in order for management to make transfers between different funds.

The following fund's actual expenditures exceeded the appropriated expenditures:

Fund	Appro	priation	Actual		Over		
Conital Projects	¢	19,688	\$ 44.129	¢	24,441		
Capital Projects	Ф	19,000	<b>44,129</b>	Ф	44,441		



## ASSESSED VALUATIONS, EXTENSIONS, COLLECTIONS AND TAX RATES

Last Ten Levy Years

		2021				2010		•040
		2021		2020		2019		2018
ASSESSED VALUATIONS	\$	363,103,606	\$	353,206,105	\$	351,350,435	\$	338,780,169
TAX RATES								
General Corporate Fund		0.197		0.198		0.197		0.197
Recreation Fund		0.053		0.053		0.050		0.053
Audit Fund		0.003		0.003		0.002		0.002
Recreation For Handicap		0.039		0.040		0.040		0.040
IMRF Fund		0.029		0.031		0.030		0.026
Social Security Fund		0.017		0.017		0.017		0.018
Insurance Fund		0.011		0.011		0.011		0.017
Park Bonds		0.099		0.102		0.103		0.106
TOTALS		0.448		0.455		0.450		0.459
TAX EXTENSIONS								
General Corporate Fund	\$	714,519	\$	697,974	\$	691,753	\$	665,883
Recreation Fund	·	191,733	·	187,386		175,531	·	180,604
Audit Fund		11,002		10,497		7,501		7,501
Recreation For Handicap		140,543		140,541		140,540		135,512
IMRF Fund		105,002		110,003		107,039		87,039
Social Security Fund		60,003		60,003		60,049		60,049
Insurance Fund		41,002		40,001		38,382		58,382
Park Bonds		360,940		361,298		361,533		360,615
TOTALS	\$	1,624,744	\$	1,607,703	\$	1,582,328	\$	1,555,585
COLLECTIONS								
General Corporate Fund	\$	_	\$	695,896	\$	688,744	\$	664,982
Recreation Fund	Ψ	_	Ψ	186,828	Ψ	174,768	Ψ	180,360
Audit Fund		_		10,466		7,469		7,490
Recreation For Handicap		_		140,122		139,929		135,329
IMRF Fund		-		109,675		106,573		86,922
Social Security Fund		-		59,824		59,788		59,968
Insurance Fund		-		39,881		38,215		58,303
Park Bonds		_		360,222		359,984		360,127
TOTALS	\$		\$	1,602,914	\$	1,575,470	\$	1,553,481
PERCENTAGE OF TAXES COLLECTED TO EXTENSION		0.00%		99.70%		99.57%		99.86%
	_	0.0070		22070		37.2.70		22.0070

 2017	2016	2015	2014	2013		2012
\$ 331,070,443	\$ 326,083,215	\$ 307,501,535	\$ 295,816,375	\$	318,778,647	\$ 343,215,470
0.196	0.181	0.192	0.189		0.165	0.153
0.055	0.078	0.082	0.081		0.078	0.072
0.003	0.002	0.002	0.000		0.001	0.001
0.040	0.040	0.040	0.040		0.040	0.040
0.026	0.021	0.021	0.032		0.027	0.018
0.018	0.017	0.018	0.018		0.019	0.018
0.013	0.011	0.011	0.014		0.013	0.012
0.109	0.108	0.112	0.036		0.033	0.028
0.460	0.458	0.478	0.410		0.376	0.342
\$ 650,001	\$ 590,002	\$ 589,284	\$ 559,297	\$	525,120	\$ 517,155
182,158	255,000	252,634	239,389		247,115	243,802
10,253	5,002	4,834	-		3,432	3,694
132,428	130,433	123,001	118,327		137,286	147,759
87,038	66,951	65,000	95,002		61,779	51,715
60,046	54,502	54,000	53,300		61,779	51,715
42,834	37,275	35,000	40,000		41,186	40,634
 360,585	353,500	344,128	106,251		96,100	96,043
\$ 1,525,343	\$ 1,492,665	\$ 1,467,881	\$ 1,211,566	\$	1,173,797	\$ 1,152,517
\$ 648,480	\$ 589,379	\$ 588,312	\$ 558,160	\$	513,314	\$ 516,396
181,731	254,731	252,218	238,902		241,559	243,444
10,229	4,997	4,826	-		3,355	3,689
132,118	130,295	122,798	118,086		134,200	147,542
86,834	66,881	64,892	94,808		60,390	51,640
59,905	54,444	53,911	53,192		60,390	51,640
42,733	37,235	34,942	39,919		40,260	40,574
 359,740	353,126	343,561	106,035		93,939	95,902
\$ 1,521,770	\$ 1,491,088	\$ 1,465,460	\$ 1,209,102	\$	1,147,407	\$ 1,150,827
99.77%	99.89%	99.84%	99.80%		97.75%	99.85%

### COMPUTATION OF LEGAL DEBT MARGIN

For the Year Ended April 30, 2022

ASSESSED VALUATION - 2021	\$ 363,103,606
STATUTORY DEBT LIMITATION	
2.875% of assessed valuation	\$ 10,439,229
GENERAL OBLIGATION DEBT General Obligation Bonds	 4,320,000
Total applicable debt	 4,320,000
LEGAL DEBT MARGIN	\$ 6,119,229

Note: Debt limit as established by Illinois statues in 2.875% of assessed valuation, unless increased by referendum to not more than 5.75%.